

U.S. Department of Justice
Office of Justice Programs
Office for Victims of Crime



Solicitation Title: OVC FY24 Enhanced Collaborative Model (ECM) Task Force to Combat Human Trafficking

Assistance Listing Number: 16.320

Grants.gov Opportunity Number: O-OVC-2024-172001

Solicitation Release Date: February 28, 2024

Step 1: Application Grants.gov Deadline: 11:59 p.m. Eastern Time on April 24, 2024

Step 2: Application JustGrants Deadline: 8:59 p.m. Eastern Time on May 6, 2024

Contents

Synopsis	4
Program Description Overview.....	4
Funding Category.....	4
Eligibility	5
Agency Contact Information	5
Pre-Application Information Session	6
Application Submission Information	6
Registration.....	6
Submission	6
Program Description	7
Program Description Overview.....	7
Statutory Authority.....	7
Specific Information.....	7
Mandatory Program Requirements	10
Solicitation Goals and Objectives.....	13
Goals	13
Objectives	13
Deliverables.....	14
Priority Areas.....	14
Federal Award Information	15
Awards, Amounts, and Durations	15

Continuation Funding Intent.....	15
Availability of Funds.....	15
Type of Award.....	16
Cost Sharing or Matching Requirement.....	16
Eligibility Information	16
How To Apply.....	16
Application Resources.....	16
How To Apply	17
Registration.....	17
Submission	17
Submission Dates and Time	17
Experiencing Unforeseen Technical Issues Preventing Submission of an Application (Technical Waivers).....	18
Application and Submission Information	19
Content of Application Submission and Available Surveys	19
Content of the SF-424 in Grants.gov	19
Content of the JustGrants Application Submission.....	19
Application Review Information	35
Review Criteria	35
Review Process.....	37
Federal Award Administration Information	37
Federal Award Notices	37
Evidence-Based Programs or Practices	37
Information Regarding Potential Evaluation of Programs and Activities.....	37
Administrative, National Policy, and Other Legal Requirements	37
Civil Rights Compliance.....	37
Financial Management and System of Internal Controls	38
Information Technology Security Clauses	38
General Information About Post-Federal Award Reporting Requirements	38
Federal Awarding Agency Contact(s).....	38
Other Information	38
Freedom of Information and Privacy Act (5 U.S.C. §§ 552 and 552a)	38
Provide Feedback to OJP.....	39
Performance Measures	39
Application Checklist.....	40

Pre-Application40
Application Step 141
Application Step 2.....41
Review, Certify, and Submit Application in JustGrants.....42
Standard Solicitation Resources43

Synopsis

Program Description Overview

The [U.S. Department of Justice](#) (DOJ), [Office of Justice Programs](#) (OJP), the [Office for Victims of Crime](#) (OVC) is seeking applications for funding.

OJP is committed to advancing work that promotes civil rights and equity, increases access to justice, supports crime victims and individuals impacted by the justice system, strengthens community safety, protects the public from crime and evolving threats, and builds trust between law enforcement and the community.

To enhance capacity to identify, assist, and provide services to all victims of human trafficking, OVC leads the Nation in supporting victim-centered and trauma-informed programs, policies, and resources that promote justice, access, and empowerment. With this solicitation, OVC provides support to develop and expand multidisciplinary, collaborative model task forces to combat human trafficking, as defined by 22 U.S.C. § 7102(11).

This program furthers the DOJ's mission to uphold the rule of law, to keep our country safe, and to protect civil rights.

Funding Category

Competition ID	Competition Title (Category Name)	Expected Number of Awards	Dollar Amount for Award	Performance Start Date	Performance Duration (Months)
C-OVC-2024-00008-PROD	Purpose Area 1: Development of New Local or Tribal Human Trafficking Task Forces	Between 20 to 30 awards total (10–15 task forces) across all categories	\$700,000 maximum (per applicant/\$1.2 million maximum per task force). See Federal Award Information for more details on funding range available per applicant.	10/1/2024	36
C-OVC-2024-00009-PROD	Purpose Area 2: Expansion of Local or Tribal ECM Human Trafficking Task Forces (Previously Funded by OJP)	Between 20 to 30 awards total (10–15 task forces) across all categories	\$900,000 maximum (per applicant/\$1.5 million per task force). See Federal Award Information for more details on funding range available per applicant.	10/1/2024	36
C-OVC-2024-00010-PROD	Purpose Area 3: Enhanced Support for Statewide Task Forces (New or Previously OJP-funded)	Between 20 to 30 awards total (10–15 task forces) across all categories	\$1,000,000 maximum (per applicant/\$2 million per task force). See Federal Award Information for more details on funding range available per applicant.	10/1/2024	36

Eligibility

- State governments
- City or township governments
- County governments
- Native American tribal governments (Federally recognized)
- Native American tribal organizations (other than Federally recognized tribal governments)
- Nonprofits having a 501(c)(3) status with the IRS, other than institutions of higher education

This solicitation requires each lead applicant to submit their entity's application separately into JustGrants (one application submitted by an eligible lead law enforcement agency and one application submitted by an eligible lead victim service organization). Applicants that do not apply with an eligible partner will not be considered for funding. Please see the Application and Submission Information section for more specific guidance on coordinating application materials [some elements should be identical (i.e., program narrative) and some elements should be different (i.e., budgets)].

Nonprofit organizations that hold money in offshore accounts for the purpose of avoiding paying the tax described in 26 U.S.C. § 511(a) are not eligible to apply.

OVC Enhanced Collaborative Model award recipients that received funding in fiscal years 2022 and 2023 are **ineligible** to apply under this solicitation.

OVC may choose to fund applications submitted under this FY 2024 solicitation in future fiscal years, dependent on, among other considerations, the merit of the applications and the availability of appropriations.

Agency Contact Information

For assistance with the requirements of this solicitation, contact the OJP Response Center by phone at 800-851-3420 or 301-240-6310 (TTY for hearing-impaired callers only) or email grants@ncjrs.gov. The OJP Response Center operates from 10:00 a.m. to 6:00 p.m. Eastern Time (ET) Monday–Friday and from 10:00 a.m. to 8:00 p.m. ET on the solicitation closing date.

For procedures related to unforeseen technical issues beyond the control of the applicant that impact submission by the deadlines, see the “How To Apply” section, [Experiencing Unforeseen Technical Issues](#).

For assistance with submitting the [Application for Federal Assistance standard form \(SF-424\)](#) and a [Disclosure of Lobbying Activities \(SF-LLL\)](#) in Grants.gov, contact the Grants.gov Customer Support Hotline at 800-518-4726, 606-545-5035, [Grants.gov Customer Support](#), or support@grants.gov. The Grants.gov Support Hotline is open 24 hours a day, 7 days a week, except on federal holidays.

For technical assistance with submitting the **full application** in JustGrants, contact the JustGrants Service Desk at 833-872-5175 or JustGrants.Support@usdoj.gov. The JustGrants Service Desk operates from 7:00 a.m. to 9:00 p.m. ET Monday–Friday and from 9:00 a.m. to 5:00 p.m. ET on Saturday, Sunday, and federal holidays.

Pre-Application Information Session

OVC will post a recorded video during which OVC staff will provide high-level information about solicitation requirements. Participation is optional. When the video has been posted, the details will be available at <https://ovc.ojp.gov/funding/funding-webinars>.

Application Submission Information

Registration

Before submitting an application, an applicant must have a registration in the [System for Award Management \(SAM.gov\)](#).

Submission

Applications must be submitted to DOJ electronically through a two-step process that begins in Grants.gov and is completed in JustGrants. See the solicitation [Submission Dates and Time](#) section for the Grants.gov and JustGrants application deadlines.

Step 1: The applicant must register for this opportunity in Grants.gov at <https://grants.gov/register> and submit by the Grants.gov deadline the required [Application for Federal Assistance standard form \(SF-424\)](#) and a [Disclosure of Lobbying Activities \(SF-LLL\)](#). See solicitation [Submission Dates and Time](#) section for application deadlines.

Step 2: The applicant must submit the **full application**, including attachments, in JustGrants at [JustGrants.usdoj.gov](https://justgrants.usdoj.gov) by the JustGrants application deadline. See solicitation [Submission Dates and Time](#) section for application deadlines.

Program Description

Program Description Overview

OJP is committed to advancing work that promotes civil rights and equity, increases access to justice, supports crime victims and individuals impacted by the justice system, strengthens community safety and protects the public from crime and evolving threats, and builds trust between law enforcement and the community.

To enhance capacity to identify, assist, and provide services to all victims of human trafficking, OVC leads the Nation in supporting victim-centered and trauma-informed programs, policies, and resources that promote justice, access, and empowerment. With this solicitation, OVC provides support to develop and expand multidisciplinary, collaborative model task forces to combat human trafficking, as defined by 22 U.S.C. § 7102(11).

Statutory Authority

The statutory authority for this program is 22 U.S.C. § 7105(b)(2) and 34 U.S.C. § 20705.

Specific Information

To address the crime of human trafficking in the United States, Congress passed the Trafficking Victims Protection Act of 2000 (TVPA), which defines a victim of trafficking as a person who has been subjected to a “severe form of trafficking in persons,” meaning—

- sex trafficking in which a commercial sex act is induced by force, fraud, or coercion, or in which the person induced to perform such an act has not yet attained 18 years of age; or
- the recruitment, harboring, transportation, provision, or obtaining of a person for labor or services through the use of force, fraud, or coercion for the purpose of subjection to involuntary servitude, peonage, debt bondage, or slavery.

Human trafficking occurs in different settings, and its victims are diverse; trafficking victims can include U.S. citizens, foreign nationals, all genders, and all ages. Human trafficking can be hidden and involve complex, cross-cutting crimes that may result in an investigation taking years to complete. Further, human trafficking victims may need a diverse set of services and support over time, depending on their individual circumstances. Because of these elements and the complex nature of this crime, this funding opportunity supports a multidisciplinary, collaborative response to human trafficking.

The purpose of the Enhanced Collaborative Model (ECM) Task Force to Combat Human Trafficking Program is to develop, expand, or strengthen a multidisciplinary approach to better respond to human trafficking. This collaborative approach must include victim and social service providers; law enforcement; prosecution personnel (local, state, and federal); individuals with lived experience; and a range of other governmental and nongovernmental partners that work together to provide access to a diverse set of services for trafficking victims and to seek justice on their behalf. ECM task forces also train law enforcement and other stakeholders in how to identify victims of human trafficking and [related offenses](#), and conduct victim-centered and trauma-informed investigations to prosecute traffickers.

Developing a multidisciplinary task force approach is a process that requires significant time, attention, and intention. The [Development & Operations Roadmap for Multidisciplinary Anti-Human Trafficking Task Forces](#) (Roadmap) is a resource that provides new and experienced ECM task forces with guidance across core elements of task force function, growth, and sustainability. OVC will provide ECM task forces with comprehensive training and technical assistance (TTA) to assist them in becoming a high-functioning task force.

A high functioning ECM task force—

- has a clear mission, actionable goals, and balanced leadership structure (representing law enforcement, service providers, prosecution, and other key stakeholders).
- implements its mission and goals through balanced co-leadership and collaboration.
- is survivor-informed.
- works to institutionalize and refine task force functions through written protocols that guide overall task force efforts and support sustainability.
- engages in a diverse set of strategic approaches (i.e., victim-centered, innovative, survivor-informed, intelligence-led, outreach-based, departmental and systems cross-training) that increase identification of victims of all demographics and of all forms of human trafficking (i.e., does not focus solely on identifying or serving one type of victim or one form of trafficking); provides access to services; and leverages the efforts and expertise of all task force members.
- collects, analyzes, and uses data regularly to—
 - better understand their community, identify potential vulnerabilities, and inform task force efforts; and
 - assess task force impact on increased identification of human trafficking victims, voluntary service provision, and holding traffickers accountable.
- seeks and uses a range of local and state resources to leverage limited federal resources.
- devotes time and attention to building and maintaining community trust and support.

OVC encourages Tribal applicants to apply as task force lead applicants or, where appropriate, encourages ECM task force applicants in jurisdictions with Tribal communities to include American Indian or Alaska Native participation in their ECM task forces.

Purpose Area 1: Development of New Local or Tribal Human Trafficking Task Forces – Local or Tribal task forces that are newly formed (formally operational less than 3 years) or have never received funding under the OJP ECM Task Force Program are eligible to apply. Purpose Area 1 funding will help new task forces with critical first steps related to starting a multidisciplinary task force and establishing a strong foundation of task force co-leadership structure, clear roles and responsibilities, and internal processes and protocols. Post-award, successful applicants will dedicate the first 12–18 months of funding to formalize task force structure; develop operational procedures; access professional development and training opportunities; deliver training for key stakeholders; and conduct a community assessment to identify potential areas of the community where sex and labor trafficking may be occurring.

Purpose Area 2: Expansion of Local or Tribal ECM Human Trafficking Task Forces Previously Funded by OJP – Purpose Area 2 funding will help previously funded local or Tribal ECM task forces that can demonstrate clear task force co-leadership roles and structure; regular use of data to inform and assess task force effectiveness and increased victim

identification (all forms) of sex and labor trafficking victims; service provision; and prosecution of traffickers. This funding will support expanded task force partnerships; refinement and implementation of existing and new protocols; meaningful survivor engagement; and continued commitment to implement a diverse set of strategic approaches that are victim-centered and trauma- and survivor-informed.

Purpose Area 3: Enhanced Support for Statewide Task Forces (New or Previously OJP-funded) – Purpose Area 3 funding recognizes the challenges of establishing and sustaining a statewide response to human trafficking concerning the geographic area served, service provision, law enforcement response, and overall leadership structure and response coordination. Funding in this category will assist with a statewide, multidisciplinary response to human trafficking for a statewide task force at any stage of development (new or previously OJP-funded). Please see the Eligibility section for restrictions on recently funded OJP ECM task forces.

Purpose Area 3 funding is available to those applicants who intend to provide support across all areas of the state (as opposed to specific local communities or regional sections of the state). OVC may choose to move an application to a more appropriate solicitation purpose area based on stated geographic coverage in their application materials (i.e., an application to address statewide efforts under Purpose Area 1 or 2 will be moved to Purpose Area 3).

For All Purpose Areas

Under the ECM task force model, OVC defines—

- a **victim-centered approach** as one that places the crime victim’s priorities, needs, and interest at the center of the work with the victim; providing nonjudgmental assistance, with an emphasis on client self-determination, where appropriate, and assisting victims in making informed choices; ensuring that restoring victims’ feelings of safety and security are a priority and safeguarding against policies and practices that may inadvertently re-traumatize victims; and ensuring that victims’ rights, voices, and perspectives are incorporated when developing and implementing system- and community-based efforts that impact crime victims.
- a **trauma-informed approach** as assistance delivered with an understanding of the vulnerabilities and experiences of trauma survivors, including the prevalence of trauma and its physical, social, and emotional impact. A trauma-informed approach recognizes signs of trauma in staff, clients, and others and responds by integrating knowledge about trauma into policies, procedures, practices, and settings. Trauma-informed approaches place priority on restoring the survivor’s feelings of safety, choice, and control. Programs, services, agencies, and communities can be trauma-informed.
- a **survivor-informed approach** as a program, policy, intervention, or product that is designed, implemented, and evaluated with intentional leadership and input from victims/survivors to ensure that the program or product accurately represents the needs, interests, and perceptions of the target victim population.
- a **proactive approach** as a diverse set of strategies that go beyond traditional online- and vice-style operations and result in increased victim identification of all forms of trafficking and all ages, genders, and cultures; involve more advanced investigative

methods and criminal intelligence gathering and analysis; hold traffickers accountable; and involve in-depth pre-planning and active collaboration from victim service providers, prosecutors, and key multidisciplinary partners. Examples include innovative, survivor-informed, intelligence-led, outreach-based departmental and systems cross-training.

This ECM funding does not support efforts or operations that are counter to a victim-centered and trauma-informed approach. For example, approaches that do not align with the ECM model include those that target—

- the purchasers of commercial sex that fail to result in the identification of one or more actual victims of human trafficking *prior* to an operation OR otherwise fail to involve a connection to one or more actual trafficking victims.
- individuals engaged in commercial sex for arrest as a means for identifying victims of trafficking. Such efforts may compromise victim safety by failing to properly screen for sex trafficking victimization and may result in the arrest of victims of sex trafficking.

Priority Consideration for Task Forces

OVC will give priority consideration to applications from task forces that attest explicitly in their proposal narrative that ECM task force funds will—

- be used to take reasonable, affirmative measures to avoid arresting, charging, or prosecuting victims of human trafficking for any offense that is the direct result of their victimization; and
- not be used to require a victim of human trafficking to collaborate with law enforcement officers as a condition of access to any shelter or other direct services.

Mandatory Program Requirements

Applicants that receive funding under this program will be required to:

1. Submit the policies, procedures, and rules governing the provision of services for review upon OVC request (post-award).
2. Ensure their policies and procedures follow applicable federal and state laws protecting the civil rights of program participants and staff (post-award).
3. Ensure that any staff, partner staff, or service providers working with trafficking victims are adequately licensed and trained to work with such victims, including by accessing OVC-supported training and technical assistance.
4. Ensure that the project coordinator/program director and other relevant staff participate in any grantee orientations and OVC-sponsored training and technical assistance.
5. Describe ongoing efforts to enhance responses to labor trafficking as part of routine programmatic reporting.
6. Provide all grant-funded staff at least one session of training (to be delivered by individuals or organizations with reasonable and demonstrable expertise) related to diversity, equity, inclusion, and/or accessibility and tied to program goals and objectives annually.

Strengthening Responses to Labor Trafficking

Through its award funding, training and technical assistance, and collaboration with federal partners, OVC has worked to strengthen identification of and responses to labor trafficking victims in the United States. Despite these efforts, labor trafficking remains misunderstood,

under-identified, underreported, and often unaddressed. As reflected in OVC grantee data, many individuals experience polyvictimization, including both labor and sex trafficking. To increase identification and expand access to services and justice for victims of labor trafficking, OVC is strengthening its expectations of organizations that receive anti-trafficking award funds. More information about gaps and opportunities in the response to this form of human trafficking is available on [OVC's website](#). Organizations with all levels of experience responding to and serving labor trafficking victims are encouraged to apply, including those that have historically focused exclusively on responding to sex trafficking and are interested in enhancing responses to labor trafficking.

Ensuring Access to Support for Male Victims

According to OVC's anti-trafficking grantee data, service providers, multidisciplinary task forces, and other key stakeholders face challenges in identifying and responding to male victims of sex trafficking and labor trafficking. Applicants should consider the needs of these victims in the proposal narrative and propose community partnerships or collaborations that are required to better respond to this population.

Input From Individuals With Lived Experience

OVC has long understood the importance of seeking out and elevating survivor perspectives to inform anti-trafficking work. There are a number of existing federally funded resources about implementing a survivor-informed approach, such as OVC's [Practical Guide: Survivor-Informed Services](#) and the Department of Health and Human Services' Office on Trafficking in Person's [Updated Toolkit: Building Survivor-Informed Organizations](#). Currently, OVC funds the OVC Survivor Engagement Training and Technical Assistance (SETTA). SETTA supports OVC grantees interested in increasing their survivor engagement and developing partnerships with lived experience experts within their communities.

OVC encourages applicants to propose and implement intentional and sustainable engagement from individuals with lived experience and/or members of impacted communities to enhance their anti-trafficking programming. Upon award, OVC grantees may reach out to the SETTA team to submit a request for training and technical assistance.

Ensuring Civil Rights

Federal laws prohibit recipients of funding administered by the OJP from discriminating in the delivery of services on the basis of age, race, color, national origin, religion, or disability. Applicable federal laws also prohibit recipients from discriminating on the basis of disability in their employment practices, and from discriminating against employees and beneficiaries on the basis of sex in funded education or training programs. Recipients are also obligated under federal civil rights laws to provide meaningful access to their programs and activities for persons with [limited English proficiency](#). Under certain circumstances, it might be permissible to limit services based upon age. Please note that other federal, state, or local laws prohibiting discrimination may apply.

Enhancing Access to Services and Promoting Survivor Autonomy

OVC is committed to an approach to human trafficking that is trauma-informed, victim-centered, survivor-informed, culturally responsive; and evidence-based. Definitions of these concepts are available in the glossary of [OVC's Model Standards for Serving Victims and Survivors of Crime](#).

In line with these concepts and to enhance survivors' access to victim services, programs funded under this solicitation will engage in practices that remove barriers to receiving services and support survivor autonomy. Such practices will reduce requirements to engage in services, promote survivors' choice within service delivery, and protect victim privacy and confidentiality.

Funded programs will demonstrate their commitment to this approach by maintaining the following. (Note: Many of these requirements are mandated by federal civil rights laws, while others reflect OVC's policy direction to recipients to enhance access to services and promote survivor autonomy.)

- Procedures or policies that provide all survivors access to safe shelter, advocacy services, counseling, and other assistance without exclusions based on actual or perceived sex, age, immigration status, race, religion, sexual orientation, gender identity, mental health condition, physical health condition, criminal record, involvement in commercial sex, income or lack of income, or the age and/or sex of their children. For those programs that by their design target a particular population (e.g., youth, gender specific) there should be procedures or policies in place to ensure access to comparable, qualified services for other survivors seeking support.
- Procedures or policies that protect the confidentiality of information and/or privacy of persons receiving services.
- Procedures or policies that do not require victims to take certain actions (e.g., receive counseling, report to law enforcement, commit to sobriety) to be eligible for, or to receive services. For youth serving programs with justifiable mandatory requirements, a [shared decision making model](#) should be used to provide minors with agency in participating in decisions that impact them.
- Project designs, products, services, and/or budgets that consider the unique needs of individuals with disabilities, [with limited English proficiency](#), or who are Deaf or hard of hearing, including accessibility for such individuals.

Privacy and Confidentiality

OVC anticipates including an award condition (pursuant to 22 U.S.C. 7115) requiring award recipients under this program to have or implement privacy and confidentiality policies and procedures that conform with the requirements of 34 U.S.C. 12291(b)(2). Section 12291(b)(2) is the confidentiality and privacy condition applicable to awards under the Violence Against Women Act of 1994, commonly referred to as the "VAWA Confidentiality Provision." For purposes of this OVC program, the phrase "under this subchapter" in the VAWA Confidentiality Provision shall be understood as referring to "this OVC program." Applicants that do not already have policies and procedures that comply with the VAWA Confidentiality Provision may propose to use award funds to develop these. For more information on the VAWA Confidentiality Provision, please see <https://www.justice.gov/ovw/page/file/1006896/download>." OVC also anticipates providing training and technical assistance to support its grantees in meeting these new requirements.

For Programs Serving Children and Youth

If your program provides services to child and youth victims of crime, services must be tailored to ensure that they are developmentally appropriate, culturally responsive, victim-centered and trauma-informed. In addition to encouraging use of a [shared decision making model](#), OVC

promotes the use of evidence-based and evidence-informed practices when working with children and youth victims of crime.

Information on Managing Human Trafficking Awards

For more information on implementation of OVC Human Trafficking awards, please consult the [OVC Human Trafficking Program FAQs](#).

Solicitation Goals and Objectives

Goals

The ECM program goal is to support a sustainable, multidisciplinary, co-leadership task force approach to improve and increase victim identification of all forms of human trafficking, provide victims with access to services, and seek justice on their behalf (which can include investigating and prosecuting traffickers at the local, state, Tribal, and federal levels).

Objectives

The ECM program objectives align with the activities of developing and sustaining a high-functioning ECM task force (previously defined). Under this program, OVC funding is used to help ECM task forces achieve and make progress across all project objectives.

1. Develop, sustain, and strengthen co-leadership structure and coordination of ECM task force partnerships and activities using the [Development & Operations Roadmap for Multidisciplinary Anti-Human Trafficking Task Forces](#) (Roadmap) as a guide.
 - a. Identify key roles and partners and document expectations for participation in overall task force shared decision making, data and information sharing, protocol development, joint outreach and training, and meeting attendance.
 - b. Ensure task force membership is representative of agencies, organizations and individuals with relevant skills, knowledge, and expertise at the local, state, and Tribal levels to support identification of victims of all forms of human trafficking and investigate human trafficking crimes.
 - c. Identify and dedicate sufficient administrative and operational support for the shared, co-led task force efforts.
2. Develop, implement, or revise a set of written protocols to guide overall task force functions, which include both service delivery and investigative and prosecutorial activities.
3. Collect data and conduct ongoing assessment activities to better understand community vulnerabilities and determine if the program is meeting its goals and objectives.
 - a. Establish plans for routine collection of data and coordinate on submission of performance measures and progress reporting to OVC.
 - b. Use data to regularly assess task force protocols, activities and effectiveness to support increased victim identification.
 - c. Use data collected to inform or redirect overall task force efforts if appropriate.
4. Implement victim-centered, trauma-informed, and collaborative approaches by leveraging expertise of all task force partners and consistently implementing task force protocols and training.

- a. Involve all task force partners in planning and executing a diverse set of approaches to improve victim identification that includes victim-centered and trauma-informed investigations and prosecutions.
 - b. Ensure that all stakeholders receive training.
 - c. Develop training, public awareness materials, and outreach strategies with a shared message.
5. Investigate, refer, and prosecute both sex and labor trafficking cases at the local, state, Tribal, and federal levels. Applicants may view the [Prosecution Case Review tool](#) as a resource for multidisciplinary task forces.
6. Assist victims of sex trafficking and labor trafficking in achieving increased safety, independence, self-sufficiency, and well-being by providing appropriate services.

Deliverables

For information about what the applicant needs to submit regarding Goals, Objectives, and Deliverables, please see the [How to Apply section on the Application Goals, Objectives, Deliverables, and Timeline Web-Based Form](#).

Engagement With OVC and OVC TTA Providers

To ensure effectiveness in achieving grant activities and deliverables, grantees will be expected to work closely with OVC and OVC's TTA providers to participate in information sharing sessions, engage in peer-to-peer learning exchanges about promising and effective practices, and receive subject matter expertise that is relevant to investigating and prosecuting human trafficking cases as part of a high-functioning ECM task force. These TTA activities will support task force grantees in improving their capacities by addressing the objectives and mandatory activities of effective task force operations and completing quality deliverables in a timely manner. OJP anticipates that the multidisciplinary task forces and related law enforcement and prosecution personnel will leverage TTA resources from a variety of federal agencies.

Priority Areas

In order to further OJP's mission, OJP will provide priority consideration when making award decisions to the following:

1A. Applications that propose project(s) that are designed to meaningfully advance equity and remove barriers to accessing services and opportunities for communities that have been historically underserved, marginalized, adversely affected by inequality, and disproportionately impacted by crime, violence, and victimization.

To receive this consideration, the applicant must describe how the proposed project(s) will address identified inequities **and** contribute to greater access to services and opportunities for communities that have been historically underserved, marginalized, adversely affected by inequality, and disproportionately impacted by crime, violence, and victimization. Project activities under this consideration may include, but are not limited to the following: improving victim services, justice responses, prevention initiatives, reentry services and other parts of an organization's or community's efforts to advance public safety. Applicants should propose activities that address the cultural (and linguistic, if appropriate) needs of communities, outline how the proposed activities will be informed by these communities, and implement culturally responsive and inclusive outreach and engagement.

1B. Applicants that demonstrate that their capabilities and competencies for implementing their proposed project(s) are enhanced because they (or at least one proposed subrecipient that will receive **at least 40 percent** of the requested award funding, as demonstrated in the Budget web-based form) are a *population specific organization* that serves communities that have been historically underserved, marginalized, adversely affected by inequality, and disproportionately impacted by crime, violence, and victimization.

For purposes of this solicitation, population specific organizations are nonprofit, nongovernmental, or Tribal organizations that primarily serve members of a specific underserved population and have demonstrated experience and expertise providing targeted services to members of that specific underserved population.

To receive this additional priority consideration, applicants must describe how being a population specific organization (or funding the population specific subrecipient organization(s)) will enhance their ability to implement the proposed project(s), and should also specify which historically underserved populations are intended or expected to be served or have their needs addressed under the proposed project(s).

Note: Addressing these priority areas is one of many factors that OJP considers in making funding decisions. Receiving priority consideration for one or more priority areas does not guarantee an award.

Federal Award Information

Awards, Amounts, and Durations

Anticipated Number of Awards: 20 to 30 awards (10 to 15 task forces)

Anticipated Maximum Dollar Amount per Award:

- Purpose Area 1: \$500,000 to \$700,000 per award (for a MAXIMUM of \$1.2 million per task force)
- Purpose Area 2: \$600,000 to \$900,000 per award (for a MAXIMUM of \$1.5 million per task force)
- Purpose Area 3: \$800,000 to \$1,000,000 per award (for a MAXIMUM of \$2 million per task force)

Period of Performance Start Date: October 1, 2024

Period of Performance Duration (Months): 36

Anticipated Total Amount To Be Awarded Under This Solicitation: Up to \$22 million

ECM applicant partners may apply for any award amount within the specified allowable range for their purpose area, **but the combined amount of both ECM partner budgets may not exceed the maximum allowed per task force for their purpose area.**

Continuation Funding Intent

OJP may, in certain cases, provide additional funding in future years to awards made under this funding opportunity through continuation awards. OJP will consider, among other factors, OJP's strategic priorities, a recipient's overall management of the award, and the progress of the work funded under the award, when making continuation award decisions.

Availability of Funds

This funding opportunity, and awards under this funding opportunity, are subject to the availability of funding and to any changes or additional requirements that may be imposed by

the agency or by law. In addition, nothing in this solicitation is intended to, and does not, create any right or benefit, substantive or procedural, enforceable at law or in equity by any party against the United States, its departments, agencies, or entities, its officers, employees, or agents, or any other person.

Type of Award

OJP expects to make awards under this funding opportunity as cooperative agreements, which provide for OJP to have substantial involvement in carrying out award activities. See the [“Administrative, National Policy, and Other Legal Requirements”](#) section of the [Application Resource Guide](#) for additional information.

Cost Sharing or Matching Requirement

This funding opportunity requires cost sharing or match from the applicant. “Match” means the portion of project costs not paid by Federal funds or contributions (unless otherwise authorized by Federal statute). For information on cost sharing or match requirements, see the [“Application and Submission Information”](#) section.

Eligibility Information

Purpose Area 1: Eligible applicants include local or Tribal task forces that are newly formed (formally operational less than 3 years) or have never received funding under the OJP ECM Task Force Program.

Purpose Area 2: Eligible applicants must be a previous local or Tribal recipient of an OJP Enhanced Collaborative Model (ECM) Task Force to Combat Human Trafficking award.

Purpose Area 3: Eligible applicants must be a statewide task force (new or previously funded by OJP) consisting of state governments and nonprofits having a 501(c)(3) status with the IRS, other than institutions of higher education.

For the purposes of this notice of funding opportunity, “state” means any state of the United States, the District of Columbia, the Commonwealth of Puerto Rico, the Virgin Islands, Guam, American Samoa, and the Commonwealth of the Northern Mariana Islands.

All Purpose Areas: OVC ECM recipients that received funding in fiscal years 2022 and 2023 are **ineligible** to apply under this solicitation.

How To Apply

Application Resources

When preparing and submitting an application, the following resources may aid prospective applicants:

1. Grants.gov [“How to Apply for Grants”](#)
2. OJP [“How To Apply”](#) section in the [Application Resource Guide](#)
3. JustGrants [Application Submission Training](#)

This solicitation (notice of funding opportunity) incorporates guidance provided in the [OJP Grant Application Resource Guide](#) (Application Resource Guide), which provides additional information for applicants to prepare and submit applications to OJP for funding. **If this**

solicitation requires something different from any guidance provided in the [Application Resource Guide](#), the difference will be noted in this solicitation and the applicant is to follow the guidelines in this solicitation, rather than the guidance in the [Application Resource Guide](#) that is in conflict.

How To Apply

Registration

Before submitting an application, all applicants must register with the System for Award Management (SAM.gov). An applicant must renew their registration every 12 months. If an applicant does not renew their SAM.gov registration, it will expire. An expired registration can delay or prevent application submission in Grants.gov and JustGrants. Applicants are encouraged to start the SAM.gov registration process at least 30 days prior to the application deadlines. Applicants who fail to begin the registration or renewal process at least 10 business days prior to the Grants.gov deadline may not complete the process in time and will not be considered for late submission.

Submission

Applications must be submitted to DOJ electronically through a two-step process that begins in Grants.gov and is completed in JustGrants.

Step 1: After registering with SAM.gov, the applicant must submit the **SF-424** and **SF-LLL** in Grants.gov at <https://grants.gov/register> by the Grants.gov deadline. **To leave time to address any technical issues that may arise, an applicant should submit the SF-424 and SF-LLL as early as possible and recommended not later than 48 hours before the Grants.gov deadline.** If an applicant fails to submit in Grants.gov by the deadline, they will be unable to apply in JustGrants. Applicants can confirm Grants.gov submission by verifying their application status shows as “submitted” or “agency tracking number assigned.”

Step 2: The applicant must then submit the **full application**, including attachments, in JustGrants at [JustGrants.usdoj.gov](https://justgrants.usdoj.gov) by the JustGrants deadline.

OJP recommends that applicants submit the complete application package in JustGrants at least 48 hours prior to the JustGrants deadline. Some of the required sections of the application will be entered directly into JustGrants, and other sections will require documents to be uploaded and attached. Therefore, applicants should allow enough time before the JustGrants deadline to prepare all the requirements of the application. Applicants may save their progress in the system and add to or change the application as needed prior to hitting the “Submit” button at the end of the application in JustGrants.

An applicant will receive emails when successfully submitting in Grants.gov and JustGrants and should maintain all emails and other confirmations received from SAM.gov, Grants.gov, and JustGrants systems.

For additional information, see the “How To Apply” section in the [Application Resource Guide](#) and the [DOJ Application Submission Checklist](#).

Submission Dates and Time

The **SF-424** and the **SF-LLL** must be submitted in Grants.gov by 11:59 p.m. on Wednesday, April 24, 2024.

The **full application** must be submitted in JustGrants by 8:59 p.m. ET on Monday, May 6, 2024.

To be considered timely, the **full application** must be submitted in JustGrants by the JustGrants application deadline. Failure to begin the SAM.gov, Grants.gov, or JustGrants registration and application process in sufficient time (i.e., waiting until the due dates identified in this solicitation for those systems to begin the application steps) is not an acceptable reason to request a technical waiver.

Experiencing Unforeseen Technical Issues Preventing Submission of an Application (Technical Waivers)

OJP will only consider requests to submit an application after the deadline when the applicant can document that a technical issue with a government system prevented submission of the application on time.

If an applicant misses a deadline due to unforeseen technical issues with SAM.gov, Grants.gov, or JustGrants, the applicant may request a waiver to submit an application after the deadline. However, the waiver request will not be considered unless it includes documentation of attempts to receive technical assistance to resolve the issue prior to the application deadline. A tracking number is the most typical documentation and is generated when the applicant contacts the applicable service desks to report technical difficulties. Tracking numbers are generated automatically when an applicant emails the applicable service desks, and for this reason, long call wait times for support do not relieve the applicant of the responsibility of getting a tracking number.

An applicant experiencing technical difficulties must contact the associated service desk indicated below to report the technical issue and receive a tracking number:

- SAM.gov: contact the [SAM.gov Help Desk \(Federal Service Desk\)](#), Monday–Friday from 8:00 a.m. to 8:00 p.m. ET at 866-606-8220.
- Grants.gov: contact the [Grants.gov Customer Support Hotline](#), 24 hours a day, 7 days a week, except on federal holidays, at 800-518-4726, 606-545-5035, or support@grants.gov.
- JustGrants: contact the JustGrants Service Desk at JustGrants.Support@usdoj.gov or 833-872-5175, Monday–Friday from 7:00 a.m. to 9:00 p.m. ET and Saturday, Sunday, and federal holidays from 9:00 a.m. to 5:00 p.m. ET.

If an applicant has technical issues with SAM.gov or Grants.gov, the applicant must contact the OJP Response Center at grants@ncjrs.gov within **24 hours of the Grants.gov deadline** to request approval to submit after the deadline.

If an applicant has technical issues with JustGrants that prevent application submission by the deadline, the applicant must contact the OJP Response Center at grants@ncjrs.gov within **24 hours of the JustGrants deadline** to request approval to submit after the deadline.

Waiver requests sent to the OJP Response Center must—

- describe the technical difficulties experienced (provide screenshots if applicable);
- include a timeline of the applicant’s submission efforts (e.g., date and time the error occurred, date and time of actions taken to resolve the issue and resubmit; and date and time support representatives responded);

- include an attachment of the complete grant application and all the required documentation and materials;
- include the applicant's Unique Entity Identifier (UEI); and
- include any SAM.gov, Grants.gov, and JustGrants Service Desk tracking numbers documenting the technical issue.

OJP will review each waiver request and the required supporting documentation and notify the applicant whether the request for late submission has been approved or denied. An applicant that does not provide documentation of a technical issue (including all information listed above), or that does not submit a waiver request within the required time period, will be denied.

For more details on the waiver process, OJP encourages applicants to review the [Experiencing Unforeseen Technical Issues](#) section in the [Application Resource Guide](#).

Application and Submission Information

Content of Application Submission and Available Surveys

The following application elements **must** be included in the application to meet the basic minimum requirements to advance to peer review and receive consideration for funding:

- SF-424 and SF-LLL (in Grants.gov)
- Proposal Abstract (in JustGrants)
- Proposal Narrative (in JustGrants)
- Budget Web-Based Form, which includes the budget details and the budget narrative (in JustGrants)

If OJP determines that an application does not include these elements, it will not proceed to peer review and will not receive any further consideration.

Content of the SF-424 in Grants.gov

The SF-424 must be submitted in Grants.gov. It is a required standard form used as a cover sheet for submission of pre-applications, applications, and related information. See the [Application Resource Guide](#) for additional information on completing the SF-424.

In Section 8F of the SF-424, please include the name and contact information of the individual **who will complete the application in JustGrants**. JustGrants will use this information (*email address*) to assign the application to this user in JustGrants.

Intergovernmental Review: This funding opportunity **is not** subject to [Executive Order \(E.O.\) 12372](#). In completing the SF-424, an applicant should answer question 19 by selecting "Program is not covered by E.O. 12372."

Content of the JustGrants Application Submission

Entity and User Verification (First Time Applicant)

For first time JustGrants applicants, once the application is received from Grants.gov, DOJ will send an email (from DIAMD-NoReply@usdoj.gov) to the individual listed in Section 8F of the SF-424 with instructions on how to create a JustGrants account. This email should arrive within 24 hours after this individual receives confirmation from Grants.gov of their SF-424 and SF-LLL submissions. Register the Entity Administrator (the person who manages who can access JustGrants on behalf of the applicant), the Application Submitter, and Authorized Representative for the applicant with JustGrants as early as possible and (recommended) not

later than 48-72 hours before the JustGrants deadline. Once registered in JustGrants, the Application Submitter will receive a link in an email to complete the rest of the application in JustGrants. Find additional information on JustGrants Application Submission in the [Application Resource Guide](#).

Standard Applicant Information

The “Standard Applicant Information” section of the JustGrants application is pre-populated with the SF-424 data submitted in Grants.gov. The applicant will need to review the Standard Applicant Information in JustGrants and make edits as needed. Within this section, the applicant will need to add ZIP codes for areas affected by the project; confirm their Authorized Representative; and verify and confirm the organization’s unique entity identifier, legal name, and address.

Proposal Abstract

A Proposal Abstract (no more than 400 words) summarizing the proposed project—including its purpose, primary activities, expected outcomes, the service area, intended beneficiaries, and subrecipients (if known)—must be completed in the JustGrants web-based form. This abstract should be in paragraph form without bullets or tables, written in the third person, and exclude personally identifiable information. It should also indicate if the applicant is requesting priority consideration, and if so, what type. Abstracts will be made publicly available on the OJP and USASpending.gov websites if the project is awarded. See the [Application Resource Guide](#) for an [example](#) of a proposal abstract.

The ECM proposal abstract must include the following:

- Formal name of the human trafficking task force.
- Description of the geographical area where task force activities will be focused.
- Legal name of both the law enforcement applicant and victim service provider applicant.
- Amount of federal funding requested by the law enforcement applicant and the victim service provider applicant.
- The number of human trafficking investigations and prosecutions each year for the jurisdiction in the past 3 years.
- The number of trafficking victims served by the victim service provider and funded partners each year in the past 3 years.
- Any priority consideration being requested and the areas 1A and/or 1B selected (if applicable).

Data Requested With Application

The following application elements should be submitted in the web-based forms in JustGrants.

Financial Management and System of Internal Controls Questionnaire (including applicant disclosure of high-risk status)

The Financial Management and System of Internal Controls Questionnaire helps OJP assess the financial management and internal control systems, and the associated potential risks of an applicant as part of the pre-award risk assessment process. Every OJP applicant (other than an individual applying in their personal capacity, not representing an applicant organization) is required to complete the web-based Questionnaire form in JustGrants. See the [Application Resource Guide: Financial Management and System of Internal Controls Questionnaire \(including Applicant Disclosure of High Risk Status\)](#) for additional guidance on how to complete the questionnaire.

Brief Applicant Entity Questionnaire

The Office of Justice Programs (OJP) is collecting the following information to help assess its efforts to attract a broader range of applicants. These questions apply to the applicant entity and its work and scope only, and not to the specific project(s) being proposed within the application. Responses to the questions will not be considered in the application review process. The questions included in the questionnaire are available in the [Standard Forms & Instructions: Brief Applicant Entity Questionnaire](#).

Proposal Narrative

The Proposal Narrative should be submitted as an attachment in JustGrants. The attached document should be double-spaced, using a standard 12-point size font; have no less than 1-inch margins; and should not exceed 25 numbered pages. Tables, charts, and graphs may be included in smaller, legible font, but will count toward the page limit. If the Proposal Narrative fails to comply with these length restrictions, OJP may consider such noncompliance in peer review and in final award decisions.

The Proposal Narrative must include the following sections:

a. Description of the Issue

- Demonstrate the challenges of identifying, investigating, and prosecuting human trafficking (both sex and labor) within the targeted geographic area. Cite data sources, which could include local, state, and federal data regarding investigations, prosecutions, and the number of individuals identified as victims of human trafficking in the proposed geographic area, and data from victim service providers, survivors, or other local stakeholders. Data should come from multiple sources and extend beyond national hotline data.
- Describe the problem of labor trafficking within the targeted geographic area; what is known and unknown about the problem; current efforts to identify labor trafficking victims; and gaps in the response to labor trafficking.
- Describe previous or current attempts to respond to human trafficking in the geographic area, including documentation of the number of trafficking victims served during the past 3 years. At a minimum, applicants must identify the total number of victims they previously identified and served within the targeted geographic area, and the types of victims assisted (sex and/or labor trafficking victims).
- Describe the communities to be served and any groups that are/may be vulnerable to human trafficking. Identify any relevant underserved communities in the geographic area using data to support (e.g., community data, census data, client data, etc.).
- Describe current efforts and challenges to address the service needs of trafficking survivors in the geographic area.

b. Project Design and Implementation

The application must provide a clear link between the proposed activities and the need identified in the “Description of the Issue” section above.

This section should align with solicitation Goals, Objectives, and Deliverables. Applicants must:

- Describe task force membership, leadership, and structure (existing or planned); and identify representation from law enforcement, prosecutorial agencies, victim service providers, local regulatory agencies, and other related organizations. Name specifically the designated prosecution entity and law enforcement partners. (That is, if the applicant is a district attorney’s office, identify the local law enforcement agency partner(s). If the applicant is a law enforcement entity, identify the designated prosecution partner.) If one does not exist, then describe the plan to work with relevant partners; how those partners will receive support and be connected with the ECM task force cases; and how they will commit to receiving OVC TTA related to victim-centered and trauma-informed investigations and prosecutions.
- Describe, if applicable, any overlap or coordination with other OVC-funded anti-trafficking programs, the Office on Violence Against Women, the Department of Health and Human Services (HHS), or with Victims of Crime Act (VOCA) state victim assistance funds and how the proposed project is not duplicative and targets identified gaps. Explain other non-federally funded local-, regional-, or state-led human trafficking task forces or initiatives and how the OVC-funded ECM task force will be integrated or receive support from these other efforts. See required Attachment for a Task Force Organizational Chart.
- Describe how the task force coordinator/director will be funded, communicate and coordinate all task force activities across all task force partners. **The individual or proposed position performing these responsibilities should be clearly indicated as “Task Force Coordinator or Director” within the budget (and is required to be a full-time position).**
- Identify **specific services** that will be provided with grant funds and by whom, if not the applicant. Describe how the applicant will meet the individualized service needs of victims and support survivor-informed decisions and autonomy through service provision.
- Describe how the ECM task force currently handles, or plans to handle, trafficking tips, investigations, and prosecution of cases. More specifically describe—
 - the number, sources, and types of trafficking tips and summarize the kinds of cases received and prosecuted in the past 3–5 years.
 - how tips related to human trafficking are or will be investigated.
 - how victims are referred for services across partners.
 - staffing plans for both service provision and law enforcement, including the organizational unit from which investigative or prosecutorial efforts are/will be based.
 - training needs in relation to human trafficking investigations and case development.
 - any current or planned strategies and outreach that the key task force partners will use to increase identification of victims of all forms of human trafficking.
 - what a victim-centered approach means to the task force partners.
 - how survivors inform or are integrated into ECM task force efforts.
 - list any existing protocols that address multidisciplinary approaches across partners that involve key stakeholder input and/or describe the plan for task force wide protocol development and implementation.

- *****Purpose Area 3 applicants (only)** – describe any current staffing and coordination efforts between the lead victim service provider applicant and other service providers to coordinate service delivery across the state. Similarly, describe the staffing and coordination structure between the lead law enforcement applicant and other law enforcement partners across the state (local, state, Tribal, and federal) and how cases are referred for prosecution.
- Describe how victim safety and confidentiality will be ensured during victim identifications, investigations, and service delivery.
- Describe plans for delivering training to task force partners to ensure that they are prepared to identify and refer victims to appropriate services and investigate and prosecute cases with a victim-centered, survivor- and trauma-informed approach. Applicants should describe how they will leverage existing training, including OVC’s foundational online training, [Understanding Human Trafficking](#), for staff and partners. **Post-award, grantees will consult with OVC and OVC TTA providers regarding available content to inform training funded under this solicitation.**
- Describe how the proposed project will enhance responses to labor trafficking victims. Failure to include such a description will be taken into consideration when this section is scored during peer review.
- Describe how the proposed project will involve individuals with lived experience and/or impacted communities, including how this will be accomplished (i.e., staffing, consultants, an advisory board, client feedback on services offered, or other methods) as well as budget implications.
- Include a timeline for all the project activities and deliverables to be completed, with assigned responsible parties.

If an applicant is seeking consideration under Priority 1A, it should explain in this section how the proposed project(s) will meaningfully address identified inequities **and** contribute to greater access to services and opportunities for communities that have been historically underserved, marginalized, adversely affected by inequality, and disproportionately impacted by crime, violence, and victimization. The applicant should also identify how the project design and implementation will specifically incorporate the input and/or participation of these communities.

c. Capabilities and Competencies

This section must:

- Demonstrate that the individuals and organizations identified have the capacity and training to implement project activities, including the expertise necessary to investigate and prosecute trafficking crimes, provide services to human trafficking victims, provide training to task force partners, and work collaboratively as a member of a multidisciplinary team.
- Identify the key individuals and organizations involved in the proposed project.
- Demonstrate that project staff have appropriate training and experience including the knowledge and expertise necessary to implement culturally responsive projects with the identified underserved communities, and document plans and position descriptions for staff to be hired.

- Demonstrate the capacity and expertise of lead and proposed project partners to respond to labor trafficking.
- Describe the applicant’s experience managing federal grants and document their administrative and financial capacity to manage them. If the applicant has other grants for providing services to victims of human trafficking, the applicant must describe the scope of each and how activities and data collection on these projects will be tracked separately to avoid duplication.

If the applicant is seeking priority consideration under Priority 1B, it should: (1) describe within this section how being a population specific organization (or funding a population specific subrecipient organization at a minimum of 40% of the project budget) will enhance its capabilities and competencies to implement the proposed project; (2) specify which populations are intended or expected to be served, have their needs addressed, and/or be affected by the proposed project; and (3) include information to confirm that the population specific organization is specifically designed to serve communities that have been historically underserved, marginalized, adversely affected by inequality, and disproportionately impacted by crime, violence, and victimization (examples of such information include, but are not limited to, the website address, charter, mission statement, or operating principles of the population specific organization).

d. Plan for Collecting the Data Required for This Solicitation’s Performance Measures

This section must include:

- A plan for collecting all the performance measures data required by this solicitation.
- A description of the qualifications of key staff who will be responsible for collecting data and reporting performance measures.

In addition, this plan must describe how the applicant will use the collected data to confirm whether the applicant is identifying and serving labor trafficking victims as described in the application’s Project Design and Implementation.

Note: An applicant is **not** required to submit performance data with the application. Rather, performance measure information is included to provide notice that award recipients will be required to submit performance data as part of each award’s reporting requirements.

OJP will require each award recipient to submit regular performance data that show the completed work’s results. The performance data directly relate to the solicitation goals and objectives identified in the “[Goals and Objectives](#)” section. Applicants can visit [OJP’s performance measurement page](#) at www.ojp.gov/performance for more information on performance measurement activities.

A list of performance measure questions for this program can be found at—

- ECM Law Enforcement: <https://ovc.ojp.gov/funding/performance-measures/human-trafficking/enhanced-collaborative-model-law-enforcement-questionnaire.pdf>

- ECM Victim Service Provider: <https://ovc.ojp.gov/funding/performance-measures/human-trafficking/enhanced-collaborative-model-victim-service-provider-questionnaire.pdf>

Review the solicitation map at [solicitation-map.pdf \(ojp.gov\)](#) for examples of how previous solicitations have been mapped to performance measures within the questionnaire.

OVC will require award recipients to submit quarterly performance measure data in the Performance Measurement Tool (PMT) and separately submit a semi-annual performance report in JustGrants. A list of resources and trainings can be found at <https://ovc.ojp.gov/funding/performance-measures/human-trafficking>.

OVC will provide further guidance on the post-award submission process, if the applicant is selected for award.

e. Stakeholder Collaboration

For services included in the application that are proposed to be subawarded to project partners, the applicant must name the project partner that will provide the specific services in the program narrative and include an attachment (for example, a subcontract/subgrant, Letter of Intent, or MOU) that describes the organization’s commitment to provide a specific service, who will be served (sex trafficking victims, labor trafficking victims, or both), and a description of the fee for the service or cost to the grant for each service.

[Note on Project Evaluations](#)

An applicant that proposes to use award funds through this solicitation to conduct project evaluations must follow the guidance in the “[Note on Project Evaluations](#)” section in the [Application Resource Guide](#).

[Application Goals, Objectives, Deliverables, and Timeline Web-Based Form](#)

The applicant will submit the project’s goals, objectives, deliverables and timeline in the JustGrants web-based form. This is a summary of the goals, objectives, deliverables, and timeline that relate to the proposal narrative. The applicant will also enter the projected fiscal year and quarter that each objective and deliverable will be completed. Please refer to the [Application Submission Job Aid](#) for step-by-step directions.

- **Goals:** The applicant should describe the project’s intent to change, reduce, or eliminate the problem noted in the proposal narrative.
- **Program Objectives and Timeline:** The applicant should include objectives to accomplish its goals. Objectives are specific, measurable actions to reach the project’s desired results. The included timelines should be clearly linked to the goal.
- **Deliverables and Timeline:** Project deliverables refer to outputs—tangible (for example, a report or a website) or intangible (for example, greater feelings of safety reported by the community)—that are documented and submitted within the scope of a project. Deliverables include timelines.

Deliverables Expected by Successful Applicants

The goals, objectives, and deliverables are directly related to the performance measures that show the completed work's results, as discussed in the "Application and Submission Information" section.

All Applicants Applying Under Purpose Areas (1, 2, and 3) will—

- **develop and expand collaborative partnerships** among federal, state, local, and Tribal law enforcement, prosecution, nongovernmental, labor, and regulatory agencies and system- and community-based service providers, and engage in regularly scheduled task force meetings. (Monthly meetings of core task force leadership are recommended.)
- **identify a full-time task force director or coordinator** to manage the day-to-day work of task force activities. This position will manage partnership growth and sustainability and ensure completion of both the administrative and operational activities of the multidisciplinary task force. This position is not intended to fill dual roles and may be supported from either the victim service provider applicant or the law enforcement applicant, or both. Applicants may benefit from reviewing this webinar on the critical role of this position.
- **create, update, and implement task force protocols** that document and reflect how the overall task force partners and other key stakeholders will handle core functions of a multidisciplinary approach (sample protocol development checklists and short videos are available). Task force protocols help to document and explain changes in partners, services, and practice and should reflect input from all relevant ECM stakeholders. Protocols should be implemented in practice and reviewed regularly. As noted in the Roadmap, "Protocols are essential tools that help to guide a collaborative response ... task force protocols are separate from, but complement and tie together the internal policies and procedures of individual member agencies." Key protocols should reflect any shared decision making processes and address the core task force functions and activities listed below (at a minimum):
 - ECM task force roles and responsibilities (for both law enforcement and service providers, and other key partners):
 - Respond to tips and incidents.
 - Respond to emergencies and after-hours referrals.
 - Information sharing:
 - Ensure confidentiality and informed consent.
 - Make referrals to and from law enforcement and services.
 - Share tips to and from law enforcement and services.
 - Collect, share, and analyze data and joint reporting of data.
 - Communicate with the media and share information with the public.

- Interactions with victims:
 - Use culturally and linguistically appropriate victim-centered and trauma-informed approaches during investigations and service delivery (identifying, screening, and interviewing victims).
 - Language access.
 - Outline victims' rights and protections, including requests for Continued Presence (CP) or other documents needed to support immigration relief (where relevant).
 - Coordinate services with victim assistance professionals in law enforcement or prosecutors' offices.
- Other:
 - Survivor engagement.
 - Investigative and prosecutorial protocols.
 - Task force growth and process for adding members or organizations.

Purpose Area 1: By the end of the second year, finalize and begin to implement task force protocols.

Purpose Area 2: Refine existing task force protocols and, based on task force growth and expansion, assess gaps in shared protocols and develop new task force protocols that reflect growth in task force operations.

Purpose Area 3: Finalize or refine protocols depending on whether the task force is new or a previously OJP-funded statewide task force.

- In consultation with OVC TTA providers, by the end of Year 1, **develop a training and outreach plan to jointly deliver targeted outreach, training, and public awareness materials** with a shared message. Task forces should leverage existing training resources created by OVC TTA providers, such as OVC's *Understanding Human Trafficking* series, the Human Trafficking Outreach Toolkit, and those available on the Anti-Human Trafficking Training and Technical Assistance web page. OVC's technical assistance providers will also review and consult on the content of ECM task force trainings and awareness materials developed and delivered using award funds.

As part of this training and outreach plan, task forces must plan for and **complete one community engagement project or event** that seeks to foster communication, collaboration, and trust building within the community and with those served through task force efforts. The event or project must be completed by the end of the grant period. Examples may include a community listening session, a community policing or neighborhood event, partnering with a community group on a special project, etc. Once awarded, grantees will work with OVC TTA providers to brainstorm ideas that are specific to each task force's unique needs and jurisdiction. The examples above are not exhaustive, and OVC encourages creativity in developing and implementing this deliverable.

- Provide (directly and/or through partnerships) an array of services that victims of sex and labor trafficking require to address their individual needs for safety, security, and healing. See Appendix A for the types of services that may be provided to trafficking victims under this award.

Purpose Area 1 New Task Forces (only) will also—

- establish and formalize task force leadership, membership, and structure to ensure broad membership and engagement with essential agencies and individuals, including survivor leaders/lived experience experts. **Within 12–18 months of award acceptance, the grantee will submit a memorandum of understanding (MOU) to OVC documenting the structure, personnel, and roles of task force members.**
- **conduct a data-driven community assessment within 12–18 months of award acceptance**, factoring in the experiences of task force stakeholders, to identify areas within the community where vulnerabilities for trafficking exploitation may be occurring. OVC may request a written summary of the community assessment results.

Purpose Area 2 Established Task Forces (only) will also—

- be expected to develop and expand implementation of a diverse set of approaches for proactive victim identification and prosecutions that go beyond online and vice-style operations.
- **produce a summary report by the end of Year 2 that describes** the ECM task force's efforts to better understand and identify areas within the task force's designated geographic area of focus where vulnerabilities for **labor trafficking** and exploitation may be occurring. The report should also include an overview of any labor trafficking cases investigated (and outcomes, if available). This report should discuss the types of data collected and analyzed, which partnerships (new or existing) support increased focus on labor trafficking, training attended or needed by task force members, services provided or needed, and any case dispositions.
- **provide peer support to newer task forces**, if requested and under the direction of OVC and OVC TTA providers, by participating in a minimum of two webinars or presentations to highlight promising practices in human trafficking task force operations, investigations, and victim services.

Purpose Area 3 Statewide Task Forces will—

- Complete relevant deliverables, and other application attachments, based on the status of the task force at the time of application:
 - New task force/never received OJP ECM funding will follow Purpose Area 1 deliverables.
 - Previously OJP-funded ECM statewide task forces will follow Purpose Area 2 deliverables.
- In consultation with OVC TTA providers, by the end of Year 1, **create/refine/update a coordination plan** across all parts of the state that includes information about the structure of service provider partnerships and service delivery, and how cases will be investigated and prosecuted among relevant local, Tribal, state law enforcement and prosecution partners.

Program objectives and deliverables should be included in one timeline.

Budget and Associated Documentation

Please note Unallowable Costs and Limitations on the Use of Funds in the Program-Specific section.

Funding Restrictions

The following activities cannot be supported with grant funds.

1. Holding Beds: Grantees may not “hold beds” in a housing facility by charging their cost to the grant and keeping them empty until a victim needs the bed, when other victims need access to the beds, as this would be considered an unallowable contingency payment (see C.F.R. 200.433 (c)).
2. Stipends/Incentives to Participate in Services: Neither cash nor non-cash stipends or incentives may be paid to victims to encourage their participation in services. Nominal cash or non-cash stipends (e.g., taxi or ride share vouchers; public transportation tickets or tokens; money to pay for childcare; or gift cards for meals that are necessary when participants receive services) are allowable.
3. Primary Prevention Activities: Per 22 U.S.C. § 7105(b)(2), the purpose of this funding is to support victim service programs: therefore, applicants should not propose primary prevention activities under this program.
4. Purchase/lease vehicles: Grantees may not purchase or lease vehicles, but vehicle rentals may be allowed with sufficient justification.

Limitation on Use of Funds (22 U.S.C. § 7110(g))

The following statutory language applies to all awards under this solicitation:

1. Restriction on programs -- No funds made available to carry out this chapter, or any amendment made by this chapter, may be used to promote, support, or advocate the legalization or practice of prostitution. Nothing in the preceding sentence shall be construed to preclude assistance designed to promote the purposes of this Act by ameliorating the suffering of, or health risks to, victims while they are being trafficked or after they are out of the situation that resulted from such victims being trafficked.
2. Restriction on organizations -- No funds made available to carry out this chapter, or any amendment made by this chapter, may be used to implement any program that targets victims of severe forms of trafficking in persons described in section 7102(9)(A) of this title through any organization that has not stated in either a grant application, a grant agreement, or both, that it does not promote, support, or advocate the legalization or practice of prostitution. The preceding sentence shall not apply to organizations that provide services to individuals solely after they are no longer engaged in activities that resulted from such victims being trafficked.

Pursuant to the statute above, OVC requires grantees under this program to agree to the following award condition: *Recipient certifies that it does not promote, support, or advocate the legalization or practice of prostitution, nor will it use grant funds or program match funds to promote, support, or advocate the legalization or practice of prostitution.*

All recipients and subrecipients (including any for-profit organization) must forgo any profit or management fee.

[Budget Detail and Narrative Web-Based Form](#)

The applicant will complete the JustGrants web-based budget form, which includes both detailed calculations and budget narrative sections.

ECM applicant partners may apply for any award amount within the specified allowable range for their purpose area, but the combined amount of both ECM partner budgets may not exceed the maximum allowed per task force (see [Federal Award Information](#) section).

Funds awarded through this program support costs for key program activities: task force coordination; personnel and related travel for investigations and prosecutions; crime and intelligence analysis; direct victim services; training; community outreach; and ongoing data collection and program assessment.

The applicant should reflect the elements listed below in the web-based Budget and Narrative:

Victim Service Providers

Priority within the budget should reflect sufficient funding dedicated to the provision of services, either directly or through project partners. Specific services should be clearly outlined within the budget.

Law Enforcement Agencies

Priority within the budget should reflect sufficient funding for personnel (positions funded 100 percent with overtime funds are discouraged) to support law enforcement investigations and prosecutions, to include analytical and intelligence functions that directly support human trafficking cases, and outreach.

If equipment and supplies are proposed, applicants must demonstrate a clear connection to supporting victim-centered and trauma-informed approaches to victim identification, service delivery, and investigations/prosecutions. Additional justification for equipment or supplies may be required post-award.

All Grantees

- Administrative costs: Costs related to the salary and fringe benefits of executive-level leadership and accounting/financial administration. Administrative costs must be reasonable and allocable.
- Match: Applicants should include a description in the Budget Narrative as to cash or in-kind match that is included in the project budget.
- Travel for required trainings: As required by OVC, task force grantees should budget to send their task force coordinator, lead law enforcement representative, prosecutor, and lead victim service provider to **three** 2-day training events (locations to be determined) over the 36-month project. The events may be determined by OVC as part of other ECM TTA provider trainings and events that involve cross-sector audiences and strategies related to multidisciplinary human trafficking task forces. Additional information will be shared post-award.

Other travel proposed to non-OJP sponsored training or professional development events will be considered but will require prior approval from OVC and may require additional justification post-award.

For additional information about how to prepare a budget for federal funding, see the [“Application Resource Guide”](#) section on [Budget Preparation and Submission Information](#) and

the technical steps to complete the budget form in JustGrants in the [Complete the Application in JustGrants: Budget](#) training.

If the applicant is seeking priority consideration under Priority 1A and has proposed activities to incorporate the input and participation of communities that have been historically underserved, marginalized, adversely affected by inequality, and disproportionately impacted by crime, violence and victimization, financial support for the identified activities and participation must be reflected in the web-based budget form.

If the applicant is seeking priority consideration under Priority 1B based on the identification of a proposed subrecipient as a population specific organization, the proposed funding for the subrecipient must **reflect a minimum of 40 percent of the total award funding** within the web-based budget form. The budget narrative must also describe how the **activities that will be funded** with the (minimum) 40 percent of award funding provided to the subrecipient **specifically relate to the proposed project** that will meaningfully address identified inequities and contribute to greater access to services and opportunities for communities that have been historically underserved, marginalized, adversely affected by inequality, and disproportionately impacted by crime, violence, and victimization.

[Prior Approval, Planning, and Reporting of Conference/Meeting/Training Costs](#)

OJP strongly encourages every applicant that proposes to use award funds for any conference-, meeting-, or training-related activity (or similar event) to review carefully—before submitting an application—the [Application Resource Guide](#) for information on prior approval, planning, and reporting of conference/meeting/training costs.

[Costs Associated With Language Assistance \(if applicable\)](#)

If an applicant proposes a program or activity that would deliver services or benefits to individuals, the costs of taking reasonable steps to provide meaningful access to those services or benefits for individuals with limited English proficiency may be allowable. See the [Application Resource Guide](#) for information on costs associated with language assistance.

[Non-Federal Costs \(match and program income\)](#)

This solicitation requires a 25 percent **cash or in-kind match**. Federal funds awarded under this solicitation may not cover more than 75 percent of the total costs of the project being funded. An applicant must identify the source of the 25 percent non-federal portion of the total project costs and how they will use match funds. If an award recipient's proposed match *exceeds* the required match amount, according to the formula below, and OJP approves the budget, the total match amount in the approved budget becomes part of the project budget and subject to audit. "Match" funds may be used only for purposes that would be allowable for the Federal funds. This means neither Federal funds nor matching funds may be used for costs considered inappropriate by the awarding agency (e.g., lobbying, land acquisition, fundraising). Recipients must satisfy this match requirement with cash or in-kind match. "In-kind" match may be in the form of services, supplies, real property, and equipment.

How To Calculate Match

Formula					
Step 1	Award Amount	÷	% of Federal Share	=	Total (Adjusted) Project Cost
Step 2	Total (Adjusted) Project Cost	x	% of Recipient's Share	=	Required Match
Example					
Match Requirement – 75/25 (Federal Share/Recipient's Share) Federal Award = \$150,000					
Step 1	\$150,000	÷	75% Federal Share	=	\$200,000
Step 2	\$200,000	x	25% Recipient's Share	=	\$50,000

See the [Application Resource Guide](#) for additional information on this match requirement and step-by-step instructions for entering match amounts in the budget.

Budget/Financial Attachments

Pre-Agreement (Pre-Award) Costs (if applicable)

Pre-agreement costs are defined as costs requiring approval incurred by the applicant prior to the start date of the period of performance of the federal award. OJP does not typically approve pre-agreement costs. If a successful applicant, in anticipation of the Federal award, but before the start date of the period of performance, incurs costs which are necessary for efficient and timely performance of the funded project, those costs may not be charged to the award. See the “Costs Requiring Prior Approval” section in the [DOJ Grants Financial Guide Post-Award Requirements](#) for more information.

Indirect Cost Rate Agreement (if applicable)

Indirect costs are costs of an organization that are not readily assignable to a particular project but are necessary to the operation of the organization and the performance of the project. Examples of costs usually treated as indirect include those incurred for facility operation and maintenance, depreciation, and administrative salaries. The requirements for the development and submission of indirect cost proposals and cost allocation plans are listed in Appendices III – VII of 2 C.F.R. Part 200. A non-federal applicant should follow the guidelines applicable to its type of organization. If applicable, an applicant with a current federally approved indirect cost rate agreement will upload it as an attachment in JustGrants. See the [DOJ Financial Guide](#) for additional information on [Indirect Cost Rate Agreement](#).

Consultant Rate (if applicable)

Costs for consultant services require prior approval from OJP. If the proposed project expects to fund consultant services, compensation for individual consultant services is to be reasonable and consistent with that paid for similar services in the marketplace. See the [DOJ Grants Financial Guide](#) for information on the consultant rates, which require prior approval from OJP.

Limitation on Use of Award Funds for Employee Compensation for Awards Over \$250,000; Waiver (if applicable)

If an applicant proposes to hire employees with Federal award funds, for any award of more than \$250,000 made under a funding opportunity, an award recipient may not use federal funds to pay total cash compensation (salary plus cash bonuses) to any employee of the recipient at a rate that exceeds 110 percent of the maximum annual salary payable to a member of the federal government’s Senior Executive Service (SES) at an agency with a Certified SES Performance Appraisal System for that year. See the [Application Resource Guide](#) for information on the “Limitation on Use of Award Funds for Employee Compensation for Awards over \$250,000; Waiver.”

Disclosure of Process Related to Executive Compensation (if applicable)

An applicant that is a nonprofit organization may be required to make certain disclosures relating to the processes it uses to determine the compensation of its officers, directors, trustees, and key employees. If applicable, the applicant will upload a description of the process used to determine executive compensation as an attachment in JustGrants. See the “Application Attachments” section of the [Application Resource Guide](#) for information.

Additional Application Components

The applicant will attach the additional requested documentation in JustGrants. Reminder: **Purpose Area 3 applicants** should follow previous guidance for Purpose Area attachments based on status at the time of application—new or previously funded.

Task Force Organizational Chart

Applicants must submit an organizational chart that depicts how the task force is (or will be) structured and how it will integrate both sex and labor trafficking into overall task force operations and service delivery. The chart should outline key ECM task force leadership (including individual name, title, and organization), identify prosecution and/or law enforcement partner, any subcommittees, and if applicable, connection to any existing local, state, or regional human trafficking task force that may impact or overlap with the ECM task force’s identified target geographic area.

Letters of Intent (LOI) and Task Force Memorandum of Understanding/Agreement (MOU/MOA)

Purpose Area 1 and Purpose Area 3 NEW Statewide applicants must submit Letters of Intent (LOI) signed by the following individuals:

- The head of the applicant law enforcement agency.
- The head of the applicant victim service organization.
- A representative of at least one federal law enforcement agency—Homeland Security Investigations (HSI) or the FBI—with jurisdiction over the proposed geographic region of the task force.
- Depending upon the lead applicant, a representative from the proposed designated prosecution partner or law enforcement partner that will support the ECM task force.

The LOI must demonstrate a commitment to active engagement and substantive participation in task force activities, if the application is funded. The LOI can be submitted jointly or separately.

If the proposed geographic area of the task force includes Tribal lands, applicants should also submit an LOI from a Tribal law enforcement agency, including Bureau of Indian Affairs (BIA) direct service law enforcement, BIA contract law enforcement, Tribal law enforcement, or another applicable law enforcement agency with jurisdiction within Tribal land.

Purpose Area 2 and Purpose Area 3 Previously OJP-Funded Statewide applicants must submit a task force MOU or MOA that articulates the specific roles and responsibilities of each partner and the level of involvement each agency will have in the overall task force operations. At a minimum, the MOU should include the following information:

1. Task force name.

2. Roles and responsibilities of the law enforcement and victim service partners as task force co-leads AND a description of the services and work to be performed by each organization or partner.
3. Purpose and commitment to the task force vision, mission, and objectives.
4. Proposed time period for the collaborative work (3 years, beginning October 1, 2024, through September 30, 2027, or grant end date).
5. Names of the organizations involved in the agreement and signatures from—
 - the lead law enforcement agency.
 - the lead victim service provider.
 - the proposed designated prosecution or law enforcement partners that will support the ECM task force.
 - federal law enforcement representation, preferably both FBI and HSI. Participation of HSI and FBI partners has been noted to assist in the overall success of OJP-funded task forces.

If the proposed geographic area of the task force includes Tribal lands, the MOU should also include a signature from Tribal law enforcement, including BIA direct service law enforcement, BIA contract law enforcement, Tribal law enforcement, or another applicable law enforcement agency with jurisdiction within Tribal land.

Purpose Area 2 and Purpose Area 3 Previously OJP-Funded Statewide applicants should anticipate that if they fail to submit an MOU, submit an MOU that does not include signatures from all the required partners, or submit an MOU that does not meet all the required elements, it will have negative implications during the peer review process. Should a decision be made to make an award, it may result in the inclusion of award conditions that preclude the law enforcement grantee and the victim service provider grantee from accessing or using award funds, pending submission and acceptance of a fully executed task force MOU.

All applicants are encouraged to seek an MOU signature from the United States Attorney's Office (USAO) that has jurisdiction over the geographic region covered by the task force.

Curriculum Vitae or Resumes

Provide resumes of key personnel who will work on the proposed project.

Tribal Authorizing Resolution (if applicable)

An application in response to this solicitation may require inclusion of tribal authorizing documentation as an attachment. If applicable, the applicant will upload the tribal authorizing documentation as an attachment in JustGrants. See the [Application Resource Guide](#) for information on tribal authorizing resolutions.

Research and Evaluation Independence and Integrity Statement (if applicable)

If an application proposes research (including research and development) and/or evaluation, the applicant must demonstrate research/evaluation independence and integrity, including appropriate safeguards, before it may receive award funds. The applicant will upload documentation of its research and evaluation independence and integrity as an attachment in JustGrants. For additional information, see the [Application Resource Guide](#).

Disclosures and Assurances

The applicant will address the following disclosures and assurances.

Disclosure of Lobbying Activities

The SF-LLL attachment that was completed and submitted in Grants.gov is attached to this section.

Applicant Disclosure of Duplication in Cost Items

To ensure funding coordination across grant making agencies, and to avoid unnecessary or inappropriate duplication among grant awards, the applicant will disclose if it has any pending applications for federal funding, including pending applications for subawards of federal funds. Complete the JustGrants web-based Applicant Disclosure of Duplication in Cost Items form. See the [Application Resource Guide](#) for additional information.

DOJ Certified Standard Assurances

Review and accept the DOJ Certified Standard Assurances in JustGrants. See the [Application Resource Guide](#) for additional information.

DOJ Certifications Regarding Lobbying; Debarment, Suspension and Other Responsibility Matters; Drug-Free Workplace Requirements; Law Enforcement and Community Policing

Review and accept in JustGrants the DOJ Certifications Regarding Lobbying; Debarment, Suspension and Other Responsibility Matters; Drug-Free Workplace Requirements; Law Enforcement and Community Policing. See the [Application Resource Guide](#) for additional information.

Applicant Disclosure and Justification – DOJ High-Risk Grantees

If applicable, submit the DOJ High-Risk Disclosure and Justification as an attachment in JustGrants. A DOJ High-Risk Grantee is an award recipient that has received a DOJ High-Risk designation based on a documented history of unsatisfactory performance; financial instability; management system or other internal control deficiencies; noncompliance with award terms and conditions on prior awards or is otherwise not responsible. See the [Application Resource Guide](#) for additional information.

Application Review Information

Review Criteria

Basic Minimum Review Criteria

OJP screens applications to ensure they meet the basic minimum requirements prior to conducting the peer review. Although specific requirements may vary, the following are requirements for all OJP solicitations:

- The application must be submitted by an eligible type of applicant.
- The application must request funding within any stated programmatic funding limits or boundaries.
- The application must be responsive to the scope of the solicitation.
- The application must include all items necessary to meet the basic minimum requirements.

Merit Review Criteria

Applications that meet the basic minimum requirements will be evaluated by peer reviewers on how the proposed project/program addresses the following criteria:

- Statement of the Problem/Description of the Issue (20%): evaluate the applicant's understanding of the program/issue to be addressed.
- Project Design and Implementation (35%): evaluate the strength of the proposal, including information provided in the goals, objectives, timelines, and deliverables web-based form.
- Capabilities and Competencies (15%): evaluate the applicant's administrative and technical capacity to successfully accomplish the goals and objectives.
- Plan for Collecting the Data Required for this Solicitation's Performance Measures (10%): evaluate the applicant's understanding of the performance data reporting requirements and the plan for collecting the required data.
- Budget (5%): evaluate for completeness, cost effectiveness, and allowability (e.g., reasonable, allocable, and necessary for project activities).
- Other (15%): Stakeholder Collaboration, Task Force Organizational Chart, Letters of Intent, and MOUs From Project Partners – across these attachments, evaluate relevance of partners included, that roles are clearly defined, and that the Letters of Intent or MOUs have the required signatures.

Other Review Criteria/Factors

Other important considerations for OJP include geographic diversity, strategic priorities (specifically including, but not limited to, those priority areas already mentioned, if applicable), available funding, past performance, and the extent to which the Budget web-based form accurately explains project costs that are reasonable, necessary, and otherwise allowable under federal law and applicable federal cost principles. Costs are allowable when they are reasonable, allocable to, and necessary for the performance of the federal award, and when they comply with the funding statute and agency requirements (to include the conditions of the award), including the cost principles set out in the [Uniform Requirements 2 C.F.R. Part 200, Subpart E](#).

Risk Criteria/Factors

Pursuant to the Part 200 Uniform Requirements, before award decisions are made, OJP also reviews information related to the degree of risk posed by the applicant. Among other things to help assess whether an applicant with one or more prior federal awards has a satisfactory record of performance, integrity, and business ethics, OJP checks whether the applicant is listed in SAM.gov as excluded from receiving a federal award.

In addition, if OJP anticipates that an award will exceed \$250,000 in federal funds, OJP also must review and consider any information about the applicant that appears in the non-public segment of the integrity and performance system accessible through SAM.gov.

Important note on Responsibility/Qualification Data (formerly FAPIIS): An applicant may review and comment on any information about its organization that currently appears in SAM.gov and was entered by a federal awarding agency. OJP will consider such comments by the applicant, in addition to the other information in SAM.gov, in its assessment of the risk posed by the applicant.

Review Process

Applications submitted under this solicitation that meet the basic minimum requirements will be evaluated for technical merit by a peer review panel(s) in accordance with OJP peer review policy and procedures using the review criteria listed above. Absent explicit statutory authorization or written delegation of authority to the contrary, all final award decisions will be made by the Assistant Attorney General, who may consider not only peer review ratings and OVC recommendations, but also other factors as indicated in this section.

Federal Award Administration Information

Federal Award Notices

Generally, award notifications are made by the end of the current Federal fiscal year, September 30. See the [Application Resource Guide](#) for information on award notifications and instructions.

Evidence-Based Programs or Practices

OJP strongly encourages the use of data and evidence in policymaking and program development for criminal justice, juvenile justice, and crime victim services. For additional information and resources on evidence-based programs or practices (programs or practices that have been evaluated as effective), see the [Application Resource Guide](#).

Information Regarding Potential Evaluation of Programs and Activities

OJP may conduct or support an evaluation of the projects and activities funded under this solicitation. For additional information on what should be included in the application, see the [Application Resource Guide](#) section entitled “Information Regarding Potential Evaluation of Programs and Activities.”

Administrative, National Policy, and Other Legal Requirements

If selected for funding, in addition to implementing the funded project consistent with the OJP-approved application, the recipient must comply with all award conditions and all applicable requirements of federal statutes and regulations, including the applicable requirements referred to in the assurances and certifications executed in connection with award acceptance. For additional information on these legal requirements, see the “Administrative, National Policy, and Other Legal Requirements” section in the [Application Resource Guide](#).

Civil Rights Compliance

If a successful applicant accepts funding from OJP—as a recipient of OJP funding—that award recipient must comply with certain federal civil rights laws that prohibit it from discriminating on the basis of race, color, national origin, sex, religion, or disability in how the recipient delivers its program’s services or benefits and in its employment practices. The civil rights laws that may be applicable to the award include Title VI of the Civil Rights Act of 1964 (Title VI), the nondiscrimination provisions of the Omnibus Crime Control and Safe Streets Act of 1968 (Safe Streets Act), and Section 504 of the Rehabilitation Act of 1973. These and other federal civil rights laws are discussed in greater detail here: [Overview of Legal Requirements Generally Applicable to OJP Grants and Cooperative Agreements - FY 2024 Awards](#) under the “Civil Rights Requirements” section, and additional resources are available from the [OJP Office for Civil Rights](#).

Part of complying with civil rights laws that prohibit national origin discrimination includes recipients taking reasonable steps to ensure that people who are limited in their English

proficiency (LEP) because of their national origin have meaningful access to a recipient's program and activity. An LEP person is one whose first language is not English and who has a limited ability to read, write, speak, or understand English. To help recipients meet this obligation to serve LEP persons, DOJ has published a number of resources, including a language access assessment and planning tool, which are available at <https://www.lep.gov/language-access-planning>. Additional resources are available at <https://www.ojp.gov/program/civil-rights-office/limited-english-proficient-lep>. If the award recipient proposes a program or activity that would deliver services or benefits to LEP individuals, the recipient may use grant funds to support the costs of taking reasonable steps (e.g., interpretation or translation services) to provide meaningful access. Similarly, recipients are responsible for ensuring that their programs and activities are readily accessible to qualified individuals with disabilities. Applicants for OJP funding must allocate grant funds or explain how other available resources will be used to ensure meaningful and full access to their programs. For example, grant funds can be used to support American Sign Language (ASL) interpreter services for deaf or hard of hearing individuals or the purchase of adaptive equipment for individuals with mobility or cognitive disabilities. For resources, see <http://www.ADA.gov> or contact OJP.

Financial Management and System of Internal Controls

Award recipients and subrecipients (including recipients or subrecipients that are pass-through entities) must, as described in the Part 200 Uniform Requirements as set out at 2 C.F.R. 200.303, comply with standards for financial and program management. See the [Application Resource Guide](#) for additional information.

Information Technology Security Clauses

An application in response to this solicitation may require inclusion of information related to information technology security. See the [Application Resource Guide](#) for more information.

General Information About Post-Federal Award Reporting Requirements

In addition to the deliverables described in the "[Program Description](#)" section, all award recipients under this solicitation will be required to submit certain reports and data.

Required reports. Award recipients must submit quarterly financial reports, semi-annual performance reports, final financial and performance reports, and, if applicable, an annual audit report in accordance with the Part 200 Uniform Requirements or specific award conditions. Future awards and fund drawdowns may be withheld if reports are delinquent (in appropriate cases, OJP may require additional reports).

See the [Application Resource Guide](#) for additional information on specific post-award reporting requirements, including performance measure data.

Federal Awarding Agency Contact(s)

For OJP contact(s), contact information for Grants.gov, and contact information for JustGrants, see the solicitation Synopsis.

Other Information

Freedom of Information and Privacy Act (5 U.S.C. §§ 552 and 552a)

See the [Application Resource Guide](#) for information on the Freedom of Information and Privacy Act (5 U.S.C. §§ 552 and 552a).

Provide Feedback to OJP

See the [Application Resource Guide](#) for information on how to provide feedback to OJP.

Performance Measures

OVC will require award recipients to submit quarterly performance measure data in the Performance Measurement Tool and separately submit semi-annual performance reports in JustGrants. A list of resources and trainings can be found at <https://ovc.ojp.gov/funding/performance-measures/human-trafficking>. Examples of performance measure questions for this project can be found here:

- ECM Law Enforcement: <https://ovc.ojp.gov/funding/performance-measures/human-trafficking/enhanced-collaborative-model-law-enforcement-questionnaire.pdf>
- ECM Victim Service Provider: <https://ovc.ojp.gov/funding/performance-measures/human-trafficking/enhanced-collaborative-model-victim-service-provider-questionnaire.pdf>

Review the solicitation map at [solicitation-map.pdf \(ojp.gov\)](#) for examples of how previous solicitations have been mapped to performance measures within the questionnaire.

Application Checklist

OVC FY24 Enhanced Collaborative Model Task Force to Combat Human Trafficking

This application checklist has been created as an aid in developing an application. For more information, reference [The OJP Application Submission Steps in the OJP Grant Application Resource Guide](#) and the [DOJ Application Submission Checklist](#).

Pre-Application

Before Registering in Grants.gov

- Confirm your entity's registration in the [System Award Management \(SAM.gov\)](#) is active through the solicitation period; submit a new or renewal registration in SAM.gov if needed (see [Application Resource Guide](#))

Register in Grants.gov

- Acquire an Authorized Organization Representative (AOR) and a Grants.gov username and password (see [Application Resource Guide](#))
- Acquire AOR confirmation from the E-Business Point of Contact (E-Biz POC) (see [Application Resource Guide](#))

Find the Funding Opportunity

- Search for the funding opportunity in Grants.gov using the opportunity number, assistance listing number, or keyword(s)
- Select the correct Competition ID
- Access the funding opportunity and application package (see Step 7 in the [Application Resource Guide](#))
- Sign up for Grants.gov email [notifications](#) (optional) (see [Application Resource Guide](#))
- Read [Important Notice: Applying for Grants in Grants.gov](#) (about [browser compatibility and special characters in file names](#))
- Read OJP policy and guidance on conference approval, planning, and reporting available at <https://www.ojp.gov/funding/financialguidedo/iii-postaward-requirements#6g3y8> (see [Application Resource Guide](#))

Review the Overview of Post-Award Legal Requirements

- Review the "[Overview of Legal Requirements Generally Applicable to OJP Grants and Cooperative Agreements - FY 2024 Awards](#)" in the [OJP Funding Resource Center](#).

Review the Scope Requirement

- The federal amount requested is within the allowable limit(s) of:
 - Under Purpose Area 1: up to \$700,000 per applicant (maximum of \$1.2 million per task force)
 - Under Purpose Area 2: up to \$900,000 per applicant (maximum of \$1.5 million per task force)
 - Under Purpose Area 3: up to \$1,000,000 per applicant (maximum of \$2 million per task force)

Review Eligibility Requirement

- Review the "Eligibility" section in the Synopsis and "Eligibility Information" section in the solicitation.

Application Step 1

After registering with SAM.gov, submit the SF-424 and SF-LLL in Grants.gov

- In Section 8F of the SF-424, include the name and contact information of the individual **who will complete the application in JustGrants and the SF-LLL in Grants.gov**

Within 48 hours after the SF-424 and SF-LLL submission in Grants.gov, receive four (4) Grants.gov email notifications:

- A submission receipt
- A validation receipt
- A grantor agency retrieval receipt
- An agency tracking number assignment

If no Grants.gov receipt and validation email is received, or if error notifications are received:

- Contact Grants.gov Customer Support Hotline at 800-518-4726, 606-545-5035, [Grants.gov customer support](#), or support@grants.gov regarding technical difficulties (see “[Application Resource Guide](#)” section on [Experiencing Unforeseen Technical Issues](#))

Within 24 hours after receipt of confirmation emails from Grants.gov, the individual in Section 8F of the SF-424 will receive an email from JustGrants with login instructions.

- Proceed to Application Step 2 and complete application in JustGrants

Application Step 2

Submit the following information in JustGrants:

Application Components

- Entity and User Verification (First Time Applicant)
- Standard Applicant information (SF-424 information from Grants.gov)
- Proposal Abstract*
- Proposal Narrative*
- Application Goals, Objectives, Deliverables, and Timeline web-based form

Budget and Associated Documentation

- Budget Detail Narrative and web-based form*
- Financial Management and System of Internal Controls Questionnaire (see [Application Resource Guide](#))
- Indirect Cost Rate Agreement (if applicable) (see [Application Resource Guide](#))
- Disclosure of Process related to Executive Compensation (see [Application Resource Guide](#))

Additional Application Components

- Task Force Organizational Chart
- Letters of Intent or Memoranda of Understanding (MOUs)
- Stakeholder Collaboration
- Tribal Authorizing Resolution (if applicable) (see [Application Resource Guide](#))
- Research and Evaluation Independence and Integrity (if applicable) (see [Application Resource Guide](#))
- Request and Justification for Employee Compensation; Waiver (if applicable) (see

[Application Resource Guide](#))

- Resumes of key personnel
- List of procurement contracts (if applicable)

Disclosures and Assurances

- [Disclosure of Lobbying Activities \(SF-LLL\)](#) (see [Application Resource Guide](#))
- Applicant Disclosure of Duplication in Cost Items (see [Application Resource Guide](#))
- DOJ Certified Standard Assurances (see [Application Resource Guide](#))
- DOJ Certifications Regarding Lobbying; Debarment, Suspension and Other Responsibility Matters; Drug-Free Workplace Requirements; Law Enforcement and Community Policing (see [Application Resource Guide](#))
- Applicant Disclosure and Justification – DOJ High-Risk Grantees (if applicable) (see [Application Resource Guide](#))

****Note: Items designated with an asterisk must be submitted for an application to meet the basic minimum requirements review. If OJP determines that an application does not include the designated items, it will neither proceed to peer review, nor receive further consideration.***

Review, Certify, and Submit Application in JustGrants

- Any validation errors will immediately display on screen after submission.
- Correct validation errors, if necessary, and then return to the “Certify and Submit” screen to submit the application. Access the [Application Submission Validation Errors Quick Reference Guide](#) for step-by-step instructions to resolve errors prior to submission.
- Once the application is submitted and validated, a confirmation message will appear at the top of the page. Users will also receive a notification in the “bell” alerts confirming submission.

If no JustGrants application submission confirmation email or validation is received, or if error notification is received —

- Contact the JustGrants Service Desk at 833-872-5175 or JustGrants.Support@usdoj.gov regarding technical difficulties. See the [Application Resource Guide](#) for additional information.

Standard Solicitation Resources

[Application Resource Guide](#) provides guidance to assist OJP grant applicants in preparing and submitting applications for OJP funding.

[DOJ Grants Financial Guide](#) serves as the primary reference manual to assist award recipients in fulfilling their fiduciary responsibility to safeguard grant funds and to ensure funds are used for the purposes for which they were awarded. It compiles a variety of laws, rules and regulations that affect the financial and administrative management of DOJ awards. This guide serves as a starting point for all award recipients and subrecipients of DOJ grants and cooperative agreements in ensuring the effective day-to-day management of awards.

[JustGrants Resources Website](#) is an entryway into information about JustGrants and the grants management system itself. Through this portal both award recipients and applicants can access training resource and user support options, find frequently asked questions, and sign up for the [JustGrants Update e-newsletter](#).

[JustGrants Application Submission Training page](#) offers helpful information and resources on the application process. This training page includes e-learning videos, reference guides, checklists, and other resources to help applicants complete an application.

[Weekly Training Webinars](#) are advertised here and provide opportunities for users to receive topic-specific training, direct technical assistance, and support on JustGrants system functionality.

Appendix A: Types of Victim Services That OVC Funds

Type of Service	Service Provision Terms
Information and Referral	<ul style="list-style-type: none"> ▪ Information about the criminal justice process ▪ Information about victims' rights, how to obtain notifications, etc. ▪ Referral to other victim service programs ▪ Referral to other services, supports, and resources ▪ Information about substance use disorder treatment and support ▪ Referral to substance use disorder treatment and support
Personal Advocacy/Accompaniment	<ul style="list-style-type: none"> ▪ Victim advocacy/accompaniment to emergency medical care or forensic exam ▪ Law enforcement interview advocacy/accompaniment ▪ Individual advocacy (e.g., assistance in applying for public benefits or other low-cost alternatives) ▪ Performance of medical or nonmedical forensic exam or interview, or medical evidence collection ▪ Advocacy for immigration assistance ▪ Intervention with employer, creditor, landlord, or academic institution ▪ Child or dependent care assistance ▪ Transportation assistance ▪ Interpreter services ▪ Family reunification
Emotional Support, Safety, and Health Services	<ul style="list-style-type: none"> ▪ Crisis intervention ▪ Hotline/Crisis line counseling ▪ On-scene crisis response ▪ Individual therapy/mental health services ▪ Support groups ▪ Other therapy (e.g., traditional, cultural, or alternative healing) ▪ Emergency financial assistance ▪ Provision of emergency medical care ▪ Provision of long-term, non-therapeutic medical care ▪ Substance use disorder services ▪ Protection/Safety planning ▪ Case management

Shelter/Housing Services	<ul style="list-style-type: none"> ▪ Emergency shelter or placement ▪ Transitional housing ▪ Relocation assistance ▪ Rapid rehousing ▪ Rental assistance ▪ Host homes ▪ Other shelter/housing
Criminal/Civil Justice System Assistance	<ul style="list-style-type: none"> ▪ Notification of criminal justice events ▪ Victim impact statement assistance ▪ Assistance with restitution ▪ Civil legal assistance ▪ Legal support with immigration assistance ▪ Law enforcement or prosecution interview advocacy/accompaniment ▪ Repatriation ▪ Public benefits law ▪ Criminal record relief ▪ Victim's rights representation
Education/Employment/Skill Building	<ul style="list-style-type: none"> ▪ Education ▪ Job/Vocational training ▪ Job readiness/employment services ▪ Skill building (i.e., life skills) ▪ Supported employment