U.S. Department of JusticeOffice of Justice Programs Office for Victims of Crime



Solicitation Title: OVC FY24 Pilot Program for Community Based Organizations in Underserved Communities to Build Capacity and Serve Adolescent and Youth Victims of Trafficking

Assistance Listing Number: 16.320

Grants.gov Opportunity Number: O-OVC-2024-172092

Solicitation Release Date: April 19, 2024

Step 1: Application Grants.gov Deadline: 11:59 p.m. Eastern Time on June 5, 2024 **Step 2: Application JustGrants Deadline:** 8:59 p.m. Eastern Time on June 20, 2024

Contents

Synopsis	4
Program Description Overview	4
Eligibility	4
Agency Contact Information	4
Pre-Application Information Session	5
Application Submission Information	5
Registration	5
Submission	5
Program Description	6
Program Description Overview	6
Statutory Authority	6
Specific Information	6
Solicitation Goals and Objectives	13
Goals	13
Objectives	13
Priority Areas	14
Federal Award Information	14
Awards, Amounts, and Durations	14
Continuation Funding Intent	15
Availability of Funds	15

Type of Award	15
Cost Sharing or Matching Requirement	15
Eligibility Information	15
How To Apply	15
Application Resources	15
How To Apply	16
Registration	16
Submission	16
Submission Dates and Time	17
Experiencing Unforeseen Technical Issues Preventing Submission of an Application (Technical Waivers)	17
Application and Submission Information	18
Content of Application Submission and Available Surveys	18
Content of the SF-424 in Grants.gov	18
Content of the JustGrants Application Submission	18
Application Review Information	28
Review Criteria	28
Review Process	29
Federal Award Administration Information	29
Federal Award Notices	29
Evidence-Based Programs or Practices	29
Information Regarding Potential Evaluation of Programs and Activities	29
Administrative, National Policy, and Other Legal Requirements	29
Civil Rights Compliance	30
Financial Management and System of Internal Controls	30
Information Technology Security Clauses	30
General Information About Post-Federal Award Reporting Requirements	30
Federal Awarding Agency Contact(s)	31
Other Information	31
Freedom of Information and Privacy Act (5 U.S.C. §§ 552 and 552a)	31
Provide Feedback to OJP	31
Performance Measures	31
Application Checklist	32
Pre-Application	32
Application Step 1	32

	Application Step 2	. 33
	Review, Certify, and Submit Application in JustGrants	. 34
S	tandard Solicitation Resources	35

Page 3 O-OVC-2024-172092

Synopsis

Program Description Overview

The <u>U.S. Department of Justice</u> (DOJ), <u>Office of Justice Programs</u> (OJP), <u>Office for Victims of Crime (OVC)</u> is seeking applications for funding.

OJP is committed to advancing work that promotes civil rights and equity, increases access to justice, supports crime victims and individuals impacted by the justice system, strengthens community safety, protects the public from crime and evolving threats, and builds trust between law enforcement and the community.

With this solicitation, OVC seeks to develop and build the capacity of community-based organizations in underserved communities to provide services to adolescent and youth human trafficking victims through the provision of mentorship and training and technical assistance to these organizations.

This program furthers the DOJ's mission to uphold the rule of law, to keep our country safe, and to protect civil rights.

Eligibility

- State governments
- Native American tribal organizations (other than Federally recognized tribal governments)
- Native American tribal governments (Federally recognized)
- Public housing authorities/Indian housing authorities
- Nonprofits having a 501(c)(3) status with the IRS, other than institutions of higher education

OVC will consider applications under which two or more entities (project partners) would carry out the federal award; however, only one entity may be the applicant for the solicitation. Any others must be proposed as subrecipients (subgrantees). See the <u>Application Resource Guide</u> for additional information on subawards.

OVC may choose to fund applications submitted under this FY 2024 solicitation in future fiscal years, dependent on, among other considerations, the merit of the applications and the availability of appropriations.

Agency Contact Information

For assistance with the requirements of this solicitation, contact the OJP Response Center by phone at 800-851-3420 or 301-240-6310 (TTY for hearing-impaired callers only) or email grants@ncjrs.gov. The OJP Response Center operates from 10:00 a.m. to 6:00 p.m. Eastern Time (ET) Monday–Friday and from 10:00 a.m. to 8:00 p.m. ET on the solicitation closing date.

For procedures related to unforeseen technical issues beyond the control of the applicant that impact submission by the deadlines, see the "How To Apply" section, <u>Experiencing Unforeseen Technical Issues</u>.

For assistance with submitting the <u>Application for Federal Assistance standard form (SF-424)</u> and a <u>Disclosure of Lobbying Activities (SF-LLL)</u> in Grants.gov, contact the Grants.gov Customer Support Hotline at 800-518-4726, 606-545-5035, Grants.gov Customer Support, or

Page 4 O-OVC-2024-172092

<u>support@grants.gov</u>. The Grants.gov Support Hotline is open 24 hours a day, 7 days a week, except on federal holidays.

For technical assistance with submitting the **full application** in JustGrants, contact the JustGrants Service Desk at 833-872-5175 or <u>JustGrants.Support@usdoj.gov</u>. The JustGrants Service Desk operates from 7:00 a.m. to 9:00 p.m. ET Monday–Friday and from 9:00 a.m. to 5:00 p.m. ET on Saturday, Sunday, and federal holidays.

Pre-Application Information Session

OVC will conduct pre-application webinars during which OVC staff will review planned FY 2024 anti-trafficking solicitations, provide high-level information about solicitation requirements, and facilitate a question-and-answer session with interested potential applicants. Participation is optional. When the webinar has been scheduled, the details and registration information will be available at https://ovc.ojp.gov/funding/funding-webinars. To use the time most efficiently, OVC encourages participants to review this solicitation and submit any questions in advance and no later than 2 days prior to the webinar. Submit your questions to askovc@ncjrs.gov with the subject "Questions for OVC FY24 Pilot Program for Community Based Organizations in Underserved Communities to Build Capacity and Serve Adolescent and Youth Victims of Trafficking Webinar."

Application Submission Information

Registration

Before submitting an application, an applicant must have a registration in the <u>System for Award Management (SAM.gov)</u>.

Submission

Applications must be submitted to DOJ electronically through a two-step process that begins in Grants.gov and is completed in JustGrants. See the <u>Submission Dates and Time</u> section for the Grants.gov and JustGrants application deadlines.

Step 1: The applicant must register for this opportunity in Grants.gov at https://grants.gov/register and submit by the Grants.gov deadline the required Application for Federal Assistance standard form (SF-424) and a Disclosure of Lobbying Activities (SF-LLL). See the Submission Dates and Time section for application deadlines.

Step 2: The applicant must submit the **full application**, including attachments, in JustGrants at <u>JustGrants.usdoj.gov</u> by the JustGrants application deadline. See the <u>Submission Dates and Time</u> section for application deadlines.

Page 5 O-OVC-2024-172092

Program Description

Program Description Overview

The U.S. Department of Justice (DOJ), Office of Justice Programs (OJP), Office for Victims of Crime (OVC) is seeking applications for funding.

OJP is committed to advancing work that promotes civil rights and equity, increases access to justice, supports crime victims and individuals impacted by the justice system, strengthens community safety, protects the public from crime and evolving threats, and builds trust between law enforcement and the community.

With this solicitation, OVC seeks to develop and build the capacity of community-based organizations in underserved communities to provide services to adolescent and youth human trafficking victims through the provision of mentorship and training and technical assistance to these organizations.

This program furthers the DOJ's mission to uphold the rule of law, to keep our country safe, and to protect civil rights.

Statutory Authority

This project is authorized by the Trafficking Victims Prevention and Protection Reauthorization Act of 2022 (34 U.S.C. § 20702(b)(5)).

Specific Information

With this solicitation, OVC seeks to develop and build the capacity of community-based organizations (CBOs) in underserved communities, prioritizing rural communities, to provide services to adolescent and youth human trafficking victims through the provision of mentorship and training and technical assistance (TTA).

Many CBOs in underserved communities ¹ face significant challenges when seeking Federal funding to build or maintain their programs. The Federal grant application process can be intimidating, time consuming, and overwhelming to small CBOs, and concerns about Federal requirements for maintaining a grant award may keep them from submitting an application. Some CBOs may find they do not have the technology, internal controls, policies, or procedures in place to comply with award rules, regulations, and conditions. The purpose of this program is to provide CBOs in underserved communities with resources to prepare for, apply for, and manage a Federal grant award by building their internal infrastructure, strengthening their organizational policies and procedures, and identifying evidence-informed practices that can enhance their current programs. One award will be made to an entity with significant experience and expertise in victim services, grants management, and working with CBOs to oversee the provision of subawards to CBOs. The entity that receives this award will help CBOs to build their

Page 6 O-OVC-2024-172092

_

¹ "Underserved community" refers to a population sharing a particular characteristic, as well as a geographic community, that has been systematically denied a full opportunity to participate in aspects of economic, social, and civic life or whose members have been historically underserved, marginalized, and adversely affected by inequality. Such communities include, among others, Black people, Hispanic and Latino/a/e people, Native American and other Indigenous peoples of North America (including Alaska Natives, Eskimos, and Aleuts), Asian Americans, Native Hawaiians, and Pacific Islanders.

internal capacity and improve or expand their services for adolescent and youth victims of human trafficking.

This will be a 5-year, multi-phase program. In Phase 1, the successful applicant will provide subawards to CBOs in underserved communities to develop their internal organizational capacity and build replicable treatment models for adolescent and youth survivors of labor and sex trafficking. These models are expected to support victim-centered, trauma-informed, culturally responsive, developmentally appropriate, and evidence-based responses to adolescent and youth survivors. In Phase 2, the successful applicant will provide additional funding to those Phase 1 CBOs that have been assessed and determined to have met their Phase 1 goals and objectives. This second round of funding will be used to deliver direct services to a population of primarily adolescent and youth survivors of trafficking. Subawardee CBOs will be encouraged to focus services for adolescents and youth who—

- are transitioning out of foster care;
- have a substance use disorder;
- are pregnant or parenting; or
- have experienced foster care or involvement in the child welfare system, persistent poverty, child abuse or neglect, juvenile justice involvement, gang involvement, or homelessness.

The successful applicant will develop a national program to competitively select the CBOs to receive subawards, oversee the provision of capacity-building technical assistance, provide opportunities for peer-to-peer support among the subawardees, and engage in oversight and monitoring of subawardees. It is anticipated CBO subawardees will have little to no experience with the Federal grant process (i.e., receiving funding directly from a federal agency) or have faced significant challenges when receiving or managing direct Federal funding in the past.

The successful applicant will also oversee the provision of training and technical assistance (TTA) for the CBO subawardees during both phases of the 5-year award. Applicants are expected to partner with other organizations (via subawards) to provide supplemental project-specific TTA. It is anticipated that specialized expertise and experience will be needed to address the unique needs of the subawardee organizations, and applicants are encouraged to propose in their application a group of partner organizations and/or individuals to provide the required TTA. If, in addition to implementing the subaward program, the applicant proposes to provide some TTA to the CBO subawardees directly, the applicant must describe how they will address and resolve any possible conflicts of interest in providing TTA and monitoring and assessing the subawards.

OVC anticipates that the grantee's implementation costs will not exceed \$1,400,000 over the 5-year period; the training and technical assistance costs will not exceed \$1,000,000 over the 5-year period; Phase 1 subawards will not exceed \$150,000 per CBO (\$1,200,000); and Phase 2 subawards will not exceed \$300,000 per CBO (\$2,400,000).

Phase 1: Internal Capacity-Building

The successful applicant will collaborate with OVC to create and disseminate a national funding opportunity and competitively select CBOs in underserved communities to receive subawards to

Page 7 O-OVC-2024-172092

support capacity building. CBOs proposing to provide crisis stabilization, emergency and transitional housing, and treatment for substance use disorders for adolescent and youth human trafficking survivors in Phase 2 of the project will be given funding priority, as will those proposing to serve underserved communities in rural areas.

The selected applicant will be able to demonstrate an ability to reach CBOs across the nation and will fund an estimated eight subawards in underserved communities to strengthen CBOs' internal systems, infrastructure, programs, and capabilities through self-identified strategic goals. The subawards will support organizations' ability to successfully compete for and implement federal anti-trafficking awards, including meeting the various requirements for managing federal funding. It is estimated that Phase 1 will be implemented within a 2-year period, but this is dependent on the specific goals and progress of the subawardee and is expected to vary by subaward.

Working with its TTA provider (or TTA consortium), the prime applicant will oversee training and technical assistance that supports best practices, enhances collaboration, and generates positive outcomes for CBO program sites. Training and technical assistance will include peer-to-peer learning among CBO subawardees related to administrative, financial, and programmatic capacity building. The selected applicant is expected to disseminate best practices to the CBOs regarding strategies to develop or expand victim service programs to support victim-centered, trauma-informed, developmentally appropriate, and evidence-informed responses to youth and adolescent survivors of labor and sex trafficking. TTA partnerships that incorporate a holistic community approach are encouraged.

Phase 1 Activities

- 1. Develop a program and subaward opportunity to address the capacity-building needs of CBOs within underserved communities, prioritizing organizations in rural communities serving primarily adolescent and youth human trafficking survivors.
- 2. Create a process to advertise, receive, and review applications, and competitively select eight CBOs for subawards (in collaboration with OVC).
- 3. Support CBOs in identifying strategic goals and developing and implementing action plans specific to their capacity-building needs (administrative, financial, and programmatic). These may involve the following areas:
 - a. Governance (internal controls, administrative policies and procedures, civil rights compliance, etc.)
 - b. Strategic planning
 - c. Financial management
 - d. Technology (data collection, record-keeping)
 - e. Human resources
 - f. Programmatic (such as quality improvement/quality assurance initiatives, reviewing service policies and procedures, conducting process/program evaluations, creating sustainability plans, or developing language access plans).

Page 8 O-OVC-2024-172092

- 4. Develop benchmarks to assess subawardee progress and monitor progress toward self-identified strategic goals.
- 5. Oversee the delivery of TTA to build capacity to achieve strategic goals and implement action plans.
- 6. Oversee the TTA provider's development of peer-to-peer communication and the creation of a community of practice for CBO subawardees.
- 7. Ensure the TTA provider(s) solicit and review subgrantee policies, procedures, and rules governing the provision of services and provide feedback.
- 8. Collect data and conduct activities to determine if the program is meeting the stated goals and objectives.
- 9. Work with the TTA provider(s) to proactively collaborate with other OVC human trafficking TTA providers to prevent duplication and strengthen the accessibility of training and resources.
- 10. Modify program implementation or deliverables as requested by OVC to meet emerging needs, deconflict with other federally funded initiatives, or enhance efforts by jointly delivering TTA.
- 11. Provide all grantee staff at least one session of training (delivered by individuals or organizations with reasonable and demonstrated expertise) related to diversity, equity, inclusion, and/or accessibility and tied to program goals and objectives annually.

Phase 2: Service Delivery and Continued Capacity Building

Upon successful implementation of Phase 1 subawards (performance to be assessed by OVC and the grantee), the successful applicant will make up to 8 noncompetitive Phase 2 subawards to the CBOs of up to \$300,000 each to support direct service delivery to adolescent and youth survivors of human trafficking as outlined above and continue to provide robust TTA. Phase 2 TTA should focus on maintaining and enhancing capacity-building efforts and continuous quality improvement of programming.

It is estimated that Phase 2 will be implemented in a 3-year period, but this may vary based on the progress of the subawardees in Phase 1.

Phase 2 Activities

- 1. Develop a systematic process and criteria (using previously developed benchmarks) to assess subawardees.
- 2. Use this process and criteria to review and assess subawardees' progress in meeting their selected Phase 1 goals and make award recommendations to OVC.
- Issue Phase 2 subawards to selected CBOs. Funds may be used to support a wide range of services for adolescent and youth survivors of human trafficking to include
 - a. emergency responses (e.g., provision of necessities, drop-in shelters, emergency housing, health care, crisis stabilization and other direct services that address the immediate needs of victims),

Page 9 O-OVC-2024-172092

- b. housing,
- c. case management,
- d. mental health and substance use treatment and recovery services,
- e. legal services, and
- f. education and economic empowerment.
- Oversee the provision of TTA to subawardees to support the delivery of services, connecting subawardees with other OVC-funded anti-trafficking <u>TTA providers</u> or grantees as appropriate. Potential TTA topics may include
 - a. collecting quantitative and qualitative data on services delivered;
 - b. complying with OJP requirements related to suitability to interact with minors;
 - c. delivering developmentally appropriate services;
 - d. delivering culturally responsive services;
 - e. enhancing access for underserved trafficking victims (such as male victims, LGBTQI victims, victims of labor trafficking, etc.);
 - f. addressing the needs of victims transitioning out of foster care, with substance use disorders, who are pregnant or parenting, and/or who are involved in the criminal or juvenile justice systems; and
 - g. developing and administering client feedback mechanisms.
- 5. Continue to oversee the facilitation of peer-to-peer communication and maintain a community of practice for CBO subawardees.
- 6. Collect data and conduct monitoring activities to determine if the program is meeting the stated goals and objectives.

Mandatory Program Requirements

Applicants that receive funding under this program will be required to—

- ensure their policies and procedures and subrecipient policies and procedures follow applicable federal and state laws protecting the civil rights of program participants and staff (post-award);
- ensure that any staff, partner staff, or service providers working with trafficking victims at the subrecipient level are adequately licensed and trained to work with such victims, including by accessing OVC-supported training and technical assistance;
- 3. ensure that the project coordinator/program director and other relevant staff participate in any grantee orientations and OVC-sponsored training and technical assistance;
- 4. ensure funding is not used for out-of-scope activities, such as primary prevention or law enforcement investigations or prosecutions;

Page 10 O-OVC-2024-172092

- 5. as part of routine programmatic reporting, describe ongoing efforts to enhance responses to labor trafficking (both from the primary applicant and subrecipients); and
- provide all grant-funded staff at least one session of training (to be delivered by individuals or organizations with reasonable and demonstrable expertise) related to diversity, equity, inclusion, and/or accessibility and tied to program goals and objectives annually.

Strengthening Responses to Labor Trafficking

Through its award funding, training and technical assistance, and collaboration with federal partners, OVC has worked to strengthen identification of and responses to labor trafficking victims in the United States. Despite these efforts, labor trafficking remains misunderstood, under-identified, underreported, and often unaddressed. As reflected in OVC grantee data, many individuals experience multiple forms of victimization, including both labor and sex trafficking. In order to increase identification and expand access to services and justice for victims of labor trafficking, OVC is strengthening its expectations of organizations that receive anti-trafficking award funds. More information about gaps and opportunities in the response to this form of human trafficking is available on OVC's website. Organizations with all levels of experience responding to and serving labor trafficking victims are encouraged to apply, including those that have historically focused exclusively on responding to sex trafficking and are interested in enhancing responses to labor trafficking.

Ensuring Access to Support for Male Victims

According to OVC's anti-trafficking grantee data, service providers, multidisciplinary task forces, and other key stakeholders face challenges in identifying and responding to male victims of sex trafficking and labor trafficking. Applicants should consider the needs of these victims in the proposal narrative and propose strategies to help subrecipients better respond to this victim population.

Input from Individuals with Lived Experience

OVC has long understood the importance of seeking out and elevating survivor perspectives to inform anti-trafficking work. There are a number of existing federally funded resources to help service providers implement a survivor-informed approach and incorporate survivor feedback into their anti-trafficking work, such as OVC's <u>Practical Guide on Survivor-Informed Services</u>, the Office on Trafficking in Person's <u>Toolkit for Building Survivor-Informed Organizations</u>, and the-OVC funded <u>iMPRoVE</u> tool. Currently, OVC funds the OVC Survivor Engagement Training and Technical Assistance (SETTA). SETTA supports OVC grantees interested in increasing their survivor engagement and developing partnerships with lived experience experts within their communities.

OVC encourages applicants to propose and implement intentional and sustainable engagement from individuals with lived experience and/or members of impacted communities to enhance their anti-trafficking programming. Upon award, OVC grantees may reach out to the SETTA team to submit a request for training and technical assistance, and all victim service providers are encouraged to utilize iMPROVE to assess service quality.

Ensuring Civil Rights

Federal laws prohibit recipients of funding administered by the OJP from discriminating in the delivery of services on the basis of age, race, color, national origin, religion, or disability.

Page 11 O-OVC-2024-172092

Applicable federal laws also prohibit recipients from discriminating on the basis of disability in their employment practices, and from discriminating against employees and beneficiaries on the basis of sex in funded education or training programs. Recipients are also obligated under federal civil rights laws to provide meaningful access to their programs and activities for persons with <u>limited English proficiency</u>. Under certain circumstances, it might be permissible to limit services based upon age. Please note that other federal, state, or local laws prohibiting discrimination may apply.

Enhancing Access to Services and Promoting Survivor Autonomy

OVC is committed to an approach to human trafficking that is trauma-informed, victim-centered, survivor-informed, culturally responsive, and evidence-based. Definitions of these concepts are available in the glossary of OVC's Model Standards for Serving Victims and Survivors of Crime.

In line with these concepts and to enhance survivors' access to victim services, programs funded under this solicitation will engage in practices that remove barriers to receiving services and support survivor autonomy. Such practices will reduce requirements to engage in services, promote survivors' choice within service delivery, and protect victim privacy and confidentiality.

Funded programs will demonstrate their commitment to this approach by maintaining the following. (Note: Many of these requirements are mandated by federal civil rights laws, while others reflect OVC's policy direction to recipients to enhance access to services and promote survivor autonomy.)

- Procedures or policies that provide all survivors access to safe shelter, advocacy services, counseling, and other assistance without exclusions based on actual or perceived sex, age, immigration status, race, religion, sexual orientation, gender identity, mental health condition, physical health condition, criminal record, involvement in commercial sex, income or lack of income, or the age and/or sex of their children. For those programs that by their design target a particular population (e.g., youth, gender-specific) there should be procedures or policies in place to ensure access to comparable, qualified services for other survivors seeking support.
- Procedures or policies that protect the confidentiality of information and/or privacy of persons receiving services.
- Procedures or policies that do not require victims to take certain actions (e.g., receive
 counseling, report to law enforcement, commit to sobriety) to be eligible for or to receive
 services. For youth serving programs with justifiable mandatory requirements, a shared_decision_making_model should be used to provide minors with agency in participating in
 decisions that impact them.
- Project designs, products, services, and/or budgets that consider the unique needs of
 individuals with disabilities, <u>with limited English proficiency</u>, or who are Deaf or hard of
 hearing, including accessibility for such individuals.

For the purposes of this solicitation, a successful applicant will support CBO subawardees in developing and implementing anti-trafficking programs that conform to this approach.

For Programs Serving Children and Youth

Services funded under this program must be tailored to ensure that they are developmentally appropriate, culturally responsive, victim-centered, and trauma-informed. In addition to

Page 12 O-OVC-2024-172092

encouraging use of a <u>shared decision making model</u>, OVC promotes the use of evidence-based and evidence-informed practices when working with children and youth victims of crime.

Information on Managing Human Trafficking Awards

For more information on implementation of OVC Human Trafficking awards, please consult the OVC Human Trafficking Program FAQs.

Coordination with the OVC Technical Assistance Providers

OVC expects the successful applicant and any TTA partners funded under this award to work cooperatively with OVC-funded TTA providers as necessary to enhance efforts and avoid duplication. Additionally, OVC expects all awardees to actively participate in activities and services offered through the OVC Technical Assistance Collective (TAC) initiative. The overall mission of TAC is to support, organize, and leverage the work of OVC's TTA providers to serve as the hub for information on TTA offered by OVC. This may include but is not limited to (1) joining coordination calls and webinars; (2) submitting information on training and technical assistance events to the TAC calendar; (3) sharing resources developed with OVC TTA funds; and (4) providing input on materials.

Solicitation Goals and Objectives

Goals

The goal of the pilot demonstration program is to develop and build the capacity of CBOs providing services to adolescent and youth human trafficking victims in underserved communities. By supporting subawardees to develop and implement tailored action plans addressing self-identified organizational needs in Phase 1, this program will strengthen the sustainability and efficacy of participating CBOs in providing services to survivors. By providing additional funds and TTA in Phase 2, this program will increase the quality and quantity of services to victims.

Objectives

- 1. Competitively select community-based organizations for subawards (in collaboration with OVC).
- Support selected CBO subawardees in identifying and implementing strategic goals specific to their capacity-building needs (administrative, financial, and programmatic), including through the oversight and provision of specialized TTA.
- 3. Develop criteria and benchmarks to assess subawardee progress and monitor progress toward these goals.
- 4. Oversee the facilitation of peer-to-peer communication and the creation of a community of practice for CBO subawardees.
- 5. Support selected CBO subawardees in delivering trauma-informed, culturally responsive services to underserved communities, including through the oversight and provision of specialized TTA.
- 6. Collect data and conduct activities to determine if the program is meeting the stated goals and objectives.

Page 13 O-OVC-2024-172092

For information about what the applicant needs to submit regarding Goals, Objectives, and Deliverables, please see the <u>How to Apply section on the Application Goals, Objectives, Deliverables, and Timeline Web-Based Form.</u>

Priority Areas

In order to further OJP's mission, OJP will provide priority consideration when making award decisions to the following:

1A. Applications that propose project(s) that are designed to meaningfully advance equity and remove barriers to accessing services and opportunities for communities that have been historically underserved, marginalized, adversely affected by inequality, and disproportionately impacted by crime, violence, and victimization.

To receive this consideration, the applicant must describe how the proposed project(s) will address identified inequities **and** contribute to greater access to services and opportunities for communities that have been historically underserved, marginalized, adversely affected by inequality, and disproportionately impacted by crime, violence, and victimization. Project activities under this consideration may include, but are not limited to the following: improving victim services, justice responses, prevention initiatives, reentry services and other parts of an organization's or community's efforts to advance public safety. Applicants should propose activities that address the cultural (and linguistic, if appropriate) needs of communities, outline how the proposed activities will be informed by these communities, and implement culturally responsive and inclusive outreach and engagement.

1B. Applicants that demonstrate that their capabilities and competencies for implementing their proposed project(s) are enhanced because they (or at least one proposed subrecipient that will receive **at least 40 percent** of the requested award funding, as demonstrated in the Budget web-based form) are a *population specific organization* that serves communities that have been historically underserved, marginalized, adversely affected by inequality, and disproportionately impacted by crime, violence, and victimization.

For purposes of this solicitation, population specific organizations are nonprofit, nongovernmental, or Tribal organizations that primarily serve members of a specific underserved population, and have demonstrated experience and expertise providing targeted services to members of that specific underserved population.

To receive this additional priority consideration, applicants must describe how being a population specific organization (or funding the population specific subrecipient organization(s)) will enhance their ability to implement the proposed project(s) and should also specify which historically underserved populations are intended or expected to be served or have their needs addressed under the proposed project(s).

Note: Addressing these priority areas is one of many factors that OJP considers in making funding decisions. Receiving priority consideration for one or more priority areas does not guarantee an award.

Federal Award Information

Awards, Amounts, and Durations

Anticipated Number of Awards: 1

Anticipated Maximum Dollar Amount per Award: Up to \$6,000,000

Page 14 O-OVC-2024-172092

Period of Performance Start Date: 10/01/2024 Period of Performance Duration (Months): 60 months

Anticipated Total Amount To Be Awarded Under This Solicitation: \$6,000,000

Additional Information: The primary grantee is required to competitively select eight or more community-based organizations from underserved communities as subawardees. Each subawardee is eligible to be awarded up to \$450,000 over the course of the 5-year award (up to \$150,000 in Phase 1 and up to \$300,000 in Phase 2). The primary grantee will also oversee the provision of technical assistance, facilitate peer-to-peer support, and engage in oversight and monitoring as well as make TA subaward(s) (up to \$1,000,000) to a TTA provider and/or consortium of partner organizations/individuals to address the unique technical assistance needs of subawardees.

Continuation Funding Intent

OJP may, in certain cases, provide additional funding in future years to awards made under this funding opportunity through continuation awards. OJP will consider, among other factors, OJP's strategic priorities, a recipient's overall management of the award, and the progress of the work funded under the award, when making continuation award decisions.

Availability of Funds

This funding opportunity, and awards under this funding opportunity, are subject to the availability of funding and to any changes or additional requirements that may be imposed by the agency or by law. In addition, nothing in this solicitation is intended to, and does not, create any right or benefit, substantive or procedural, enforceable at law or in equity by any party against the United States, its departments, agencies, or entities, its officers, employees, or agents, or any other person.

Type of Award

OJP expects to make an award under this funding opportunity as a cooperative agreement, which provides for OJP to have substantial involvement in carrying out award activities. See the "Administrative, National Policy, and Other Legal Requirements" section of the Application Resource Guide for additional information.

Cost Sharing or Matching Requirement

This funding opportunity does not require a match.

Eligibility Information

For the purposes of this notice of funding opportunity, "state" means any state of the United States, the District of Columbia, the Commonwealth of Puerto Rico, the Virgin Islands, Guam, American Samoa, and the Commonwealth of the Northern Mariana Islands.

How To Apply

Application Resources

When preparing and submitting an application, the following resources may aid prospective applicants:

- 1. Grants.gov "How to Apply for Grants"
- 2. OJP "How To Apply" section in the Application Resource Guide
- 3. JustGrants Application Submission Training

Page 15 O-OVC-2024-172092

This solicitation (notice of funding opportunity) incorporates guidance provided in the OJP Grant Application Resource Guide (Application Resource Guide), which provides additional information for applicants to prepare and submit applications to OJP for funding. If this solicitation requires something different from any guidance provided in the Application Resource Guide, the difference will be noted in this solicitation and the applicant is to follow the guidelines in this solicitation, rather than the guidance in the Application Resource Guide that is in conflict.

How To Apply

Registration

Before submitting an application, all applicants must register with the System for Award Management (SAM.gov). An applicant must renew their registration every 12 months. If an applicant does not renew their SAM.gov registration, it will expire. An expired registration can delay or prevent application submission in Grants.gov and JustGrants. Applicants are encouraged to start the SAM.gov registration process at least 30 days prior to the application deadlines. Applicants who fail to begin the registration or renewal process at least 10 business days prior to the Grants.gov deadline may not complete the process in time and will not be considered for late submission.

Submission

Applications must be submitted to DOJ electronically through a two-step process that begins in Grants.gov and is completed in JustGrants.

Step 1: After registering with SAM.gov, the applicant must submit the SF-424 and SF-LLL in Grants.gov at https://grants.gov/register by the Grants.gov deadline. To leave time to address any technical issues that may arise, an applicant should submit the SF-424 and SF-LLL as early as possible and recommended not later than 48 hours before the Grants.gov deadline. If an applicant fails to submit in Grants.gov by the deadline, they will be unable to apply in JustGrants. Applicants can confirm Grants.gov submission by verifying their application status shows as "submitted" or "agency tracking number assigned."

Step 2: The applicant must then submit the **full application**, including attachments, in JustGrants at <u>JustGrants.usdoj.gov</u> by the JustGrants deadline.

OJP recommends that applicants submit the complete application package in JustGrants at least 48 hours prior to the JustGrants deadline. Some of the required sections of the application will be entered directly into JustGrants, and other sections will require documents to be uploaded and attached. Therefore, applicants should allow enough time before the JustGrants deadline to prepare all the requirements of the application. Applicants may save their progress in the system and add to or change the application as needed prior to hitting the "Submit" button at the end of the application in JustGrants.

An applicant will receive emails when successfully submitting in Grants.gov and JustGrants and should maintain all emails and other confirmations received from SAM.gov, Grants.gov, and JustGrants systems.

For additional information, see the "How To Apply" section in the <u>Application Resource Guide</u> and the <u>DOJ Application Submission Checklist</u>.

Page 16 O-OVC-2024-172092

Submission Dates and Time

The **SF-424 and the SF-LLL** must be submitted in Grants.gov by 11:59 p.m. Eastern Time on June 5, 2024.

The **full application** must be submitted in JustGrants by 8:59 p.m. Eastern Time on June 20, 2024.

To be considered timely, the **full application** must be submitted in JustGrants by the JustGrants application deadline. Failure to begin the SAM.gov, Grants.gov, or JustGrants registration and application process in sufficient time (i.e., waiting until the due dates identified in this solicitation for those systems to begin the application steps) is not an acceptable reason to request a technical waiver.

Experiencing Unforeseen Technical Issues Preventing Submission of an Application (Technical Waivers)

OJP will only consider requests to submit an application after the deadline when the applicant can document that a technical issue with a government system prevented submission of the application on time.

If an applicant misses a deadline due to unforeseen technical issues with SAM.gov, Grants.gov, or JustGrants, the applicant may request a waiver to submit an application after the deadline. However, the waiver request will not be considered unless it includes documentation of attempts to receive technical assistance to resolve the issue prior to the application deadline. A tracking number is the most typical documentation and is generated when the applicant contacts the applicable service desks to report technical difficulties. Tracking numbers are generated automatically when an applicant emails the applicable service desks, and for this reason, long call wait times for support do not relieve the applicant of the responsibility of getting a tracking number.

An applicant experiencing technical difficulties must contact the associated service desk indicated below to report the technical issue and receive a tracking number:

- SAM.gov: contact the <u>SAM.gov Help Desk (Federal Service Desk)</u>, Monday–Friday from 8:00 a.m. to 8:00 p.m. ET at 866-606-8220.
- Grants.gov: contact the <u>Grants.gov Customer Support Hotline</u>, 24 hours a day, 7 days a week, except on federal holidays, at 800-518-4726, 606-545-5035, or <u>support@grants.gov</u>.
- JustGrants: contact the JustGrants Service Desk at <u>JustGrants.Support@usdoj.gov</u> or 833-872-5175, Monday–Friday from 7:00 a.m. to 9:00 p.m. ET and Saturday, Sunday, and federal holidays from 9:00 a.m. to 5:00 p.m. ET.

If an applicant has technical issues with SAM.gov or Grants.gov, the applicant must contact the OJP Response Center at grants@ncjrs.gov within **24 hours of the Grants.gov deadline** to request approval to submit after the deadline.

If an applicant has technical issues with JustGrants that prevent application submission by the deadline, the applicant must contact the OJP Response Center at grants@ncjrs.gov within 24 hours of the JustGrants deadline to request approval to submit after the deadline.

Waiver requests sent to the OJP Response Center must—

Page 17 O-OVC-2024-172092

- describe the technical difficulties experienced (provide screenshots if applicable);
- include a timeline of the applicant's submission efforts (e.g., date and time the error occurred, date and time of actions taken to resolve the issue and resubmit; and date and time support representatives responded);
- include an attachment of the complete grant application and all the required documentation and materials;
- include the applicant's Unique Entity Identifier (UEI); and
- include any SAM.gov, Grants.gov, and JustGrants Service Desk tracking numbers documenting the technical issue.

OJP will review each waiver request and the required supporting documentation and notify the applicant whether the request for late submission has been approved or denied. An applicant that does not provide documentation of a technical issue (including all information listed above), or that does not submit a waiver request within the required time period, will be denied.

For more details on the waiver process, OJP encourages applicants to review the "Experiencing Unforeseen Technical Issues" section in the <u>Application Resource Guide</u>.

Application and Submission Information

Content of Application Submission and Available Surveys

The following application elements **must** be included in the application to meet the basic minimum requirements to advance to peer review and receive consideration for funding:

- SF-424 and SF-LLL (in Grants.gov)
- Proposal Abstract (in JustGrants)
- Proposal Narrative (in JustGrants)
- Budget Web-Based Form, which includes the budget details and the budget narrative (in JustGrants)

If OJP determines that an application does not include these elements, it will not proceed to peer review and will not receive any further consideration.

Content of the SF-424 in Grants.gov

The SF-424 must be submitted in Grants.gov. It is a required standard form used as a cover sheet for submission of pre-applications, applications, and related information. See the Application Resource Guide for additional information on completing the SF-424.

In Section 8F of the SF-424, please include the name and contact information of the individual **who will complete the application in JustGrants**. JustGrants will use this information *(email address)* to assign the application to this user in JustGrants.

Intergovernmental Review: This funding opportunity is not subject to <u>Executive Order (E.O.)</u>
12372. In completing the SF-424, an applicant should answer question 19 by selecting "Program is not covered by E.O. 12372."

Content of the JustGrants Application Submission

Entity and User Verification (First Time Applicant)

For first time JustGrants applicants, once the application is received from Grants.gov, DOJ will send an email (from DIAMD-NoReply@usdoj.gov) to the individual listed in Section 8F of the

Page 18 O-OVC-2024-172092

SF-424 with instructions on how to create a JustGrants account. This email should arrive within 24 hours after this individual receives confirmation from Grants.gov of their SF-424 and SF-LLL submissions. Register the Entity Administrator (the person who manages who can access JustGrants on behalf of the applicant), the Application Submitter, and Authorized Representative for the applicant with JustGrants as early as possible and (recommended) not later than 48-72 hours before the JustGrants deadline. Once registered in JustGrants, the Application Submitter will receive a link in an email to complete the rest of the application in JustGrants. Find additional information on JustGrants Application Submission in the Application Resource Guide.

Standard Applicant Information

The "Standard Applicant Information" section of the JustGrants application is pre-populated with the SF-424 data submitted in Grants.gov. The applicant will need to review the Standard Applicant Information in JustGrants and make edits as needed. Within this section, the applicant will need to add ZIP codes for areas affected by the project; confirm their Authorized Representative; and verify and confirm the organization's unique entity identifier, legal name, and address.

Proposal Abstract

A Proposal Abstract (no more than 400 words) summarizing the proposed project—including its purpose, primary activities, expected outcomes, the service area, intended beneficiaries, and subrecipients (if known)—must be completed in the JustGrants web-based form. This abstract should be in paragraph form without bullets or tables, written in the third person, and exclude personally identifiable information. It should also indicate if the applicant is requesting priority consideration, and if so, what type. Abstracts will be made publicly available on the OJP and USASpending.gov websites if the project is awarded. See the <u>Application Resource Guide</u> for an <u>example</u> of a proposal abstract.

Data Requested With Application

The following application elements should be submitted in the web-based forms in JustGrants.

Financial Management and System of Internal Controls Questionnaire (including Applicant Disclosure of High Risk Status)

The Financial Management and System of Internal Controls Questionnaire helps OJP assess the financial management and internal control systems, and the associated potential risks of an applicant as part of the pre-award risk assessment process. Every OJP applicant (other than an individual applying in their personal capacity, not representing an applicant organization) is required to complete the web-based Questionnaire form in JustGrants. See the Application Resource Guide: Financial Management and System of Internal Controls Questionnaire (including Applicant Disclosure of High Risk Status) for additional guidance on how to complete the questionnaire.

Brief Applicant Entity Questionnaire

The Office of Justice Programs (OJP) is collecting the following information to help assess its efforts to attract a broader range of applicants. These questions apply to the applicant entity and its work and scope only, and not to the specific project(s) being proposed within the application. Responses to the questions will not be considered in the application review process. The questions included in the questionnaire are available in the Standard Forms & Instructions: Brief Applicant Entity Questionnaire.

Page 19 O-OVC-2024-172092

Proposal Narrative

The proposal narrative should be submitted as an attachment in JustGrants. The attached document should be double-spaced, using a standard 12-point size font; have no less than 1-inch margins; and should not exceed 25 numbered pages. If the proposal narrative fails to comply with these length restrictions, OJP may consider such noncompliance in peer review and in final award decisions.

The Proposal Narrative must include the following sections:

a. Description of the Issue

This section should describe the following:

- Describe why the pilot program and the proposed activities are necessary to build the capacity of CBOs in underserved communities to serve adolescent and youth survivors of sex and labor human trafficking. To the extent possible, information should reflect CBOs serving a diversity of impacted individuals, such as those who are underrepresented according to local or national data (for example, male victims of human trafficking or victims of labor trafficking).
- 2. Describe how gaps and limitations in organizational capacity of CBOs has impacted the sustainability and efficacy of providing services to adolescent and youth victims.
- Describe current gaps in victim services for adolescent and youth and their families in underserved communities. Applicants must describe any gaps in CBOs' ability to identify and respond to all survivors of adolescent and youth trafficking (to include individuals experiencing labor trafficking, forced criminality, male victims, etc.).
- 4. Describe identified gaps in available TTA to assist with the above issues.

b. Project Design and Implementation

This section should—

- state the goals and objectives of this project clearly. Goals and objectives must align with those stated in the Goals, Objectives, and Deliverables section of this solicitation;
- provide a detailed description of the proposed activities necessary to implement this
 project and meet the stated goals and objectives. Proposed activities must support
 building CBOs' organizational capacity to respond to adolescent and youth survivors
 of sex and labor trafficking;
- 3. link project activities to the requirements of this solicitation and justify the logic of the proposed approach;
- 4. describe the strategies to be used to support direct service subawardees to ensure the connection between the goals and objectives as outlined. This includes how the project will provide opportunities for peer-to-peer support among subawardees;

Page 20 O-OVC-2024-172092

- 5. outline a plan to work with a proposed TTA provider or TTA partners to support subawardee TTA needs, to include the strengthening of organizational financial, administrative, and programmatic capacity as well as the support of the delivery of trauma-informed and culturally responsive services. Note: applicants must ensure there is no duplication of efforts and that other government funds are not being used for the same projects and services;
- describe a plan for how the grantee will also oversee and monitor the direct service provider subawards and TTA provider(s) subawards to ensure compliance and effective project implementation;
- describe if the grantee proposes to involve individuals with lived experience and/or impacted communities, including how this will be accomplished (i.e., staffing, consultants, an advisory board, client feedback on services offered, or other methods) as well as budget implications; and
- 8. include a timeline that identifies a timeframe for all the tasks and activities to be completed.

If an applicant is seeking consideration under Priority 1A, it should explain in this section how the proposed project(s) will meaningfully address identified inequities **and** contribute to greater access to services and opportunities for communities that have been historically underserved, marginalized, adversely affected by inequality, and disproportionately impacted by crime, violence, and victimization. The applicant should also identify how the project design and implementation will specifically incorporate the input and/or participation of these communities.

c. Capabilities and Competencies

This section should—

- describe the applicant's and any proposed TTA provider subawardee's histories of providing effective TTA to support capacity-building within CBOs working primarily with adolescent and youth survivors of sex and labor trafficking. Applicants should demonstrate experience working in partnership with victim service providers and/or CBOs that represent a broad diversity of underserved communities and perspectives;
- 2. describe the capacity of the applicant to successfully undertake this work, lead this project, and manage the CBO and TTA subawards;
- 3. determine a staffing plan that includes a project coordinator who will serve as the lead on this project;
- 4. identify any anticipated challenges with program implementation;
- 5. describe expertise in the management and regulatory compliance of federal government award programs;

Page 21 O-OVC-2024-172092

- 6. describe a strategic plan to support and implement CBOs' capacity building goals in support of administrative, financial, and programmatic federal award implementation and compliance; and
- 7. identify key organizations and individuals that will help implement the project and describe the role of each.

If the applicant is seeking priority consideration under Priority 1B, it should: (1) describe within this section how being a population specific organization (or funding a population specific subrecipient organization at a minimum of 40% of the project budget) will enhance its capabilities and competencies to implement the proposed project; (2) specify which populations are intended or expected to be served, have their needs addressed, and/or be affected by the proposed project; and (3) include information to confirm that the population specific organization is specifically designed to serve communities that have been historically underserved, marginalized, adversely affected by inequality, and disproportionately impacted by crime, violence, and victimization (examples of such information include, but are not limited to, the website address, charter, mission statement, or operating principles of the population specific organization).

d. Plan for Collecting the Data Required for This Solicitation's Performance Measures

This section must include the following information:

- 1. A plan for collecting all the performance measures data required by this solicitation.
- 2. A description of the qualifications of key staff who will be responsible for collecting data and reporting performance measures.

In addition, this plan must describe how the applicant will use the collected data to support the applicant's efforts in building subrecipients' capacity in responding to labor trafficking victims as described in the application's Project Design and Implementation section.

Note: An applicant is **not** required to submit performance data with the application. Rather, performance measure information is included to provide notice that award recipients will be required to submit performance data as part of each award's reporting requirements.

OJP will require each award recipient to submit regular performance data that show the completed work's results. The performance data directly relate to the solicitation goals and objectives identified in the "Goals and Objectives" section. Applicants can visit OJP's performance measurement page at www.ojp.gov/performance for more information on performance measurement activities.

Examples of potential performance measure questions for this program include, but are not limited to, the questionnaires linked below:

For TTA Provision by Primary Applicant and TTA Subrecipients: tta-providers-guestionnaire.pdf (ojp.gov)

Page 22 O-OVC-2024-172092

For Direct Service Provider Subrecipients: https://ovc.ojp.gov/funding/performance-measures-questionnaire.pdf

Use the solicitation map at <u>solicitation-map.pdf (ojp.gov)</u> for examples of how previous solicitations have been mapped to performance measures within the questionnaire.

OVC will require award recipients to submit quarterly performance measure data in the Performance Measurement Tool (PMT) and separately submit a semi-annual performance report in JustGrants. OVC will provide further guidance on the post-award submission process, if the applicant is selected for award.

Note on Project Evaluations

An applicant that proposes to use award funds through this solicitation to conduct project evaluations must follow the guidance in the "<u>Note on Project Evaluations</u>" section in the Application Resource Guide.

Application Goals, Objectives, Deliverables, and Timeline Web-Based Form

The applicant will submit the project's goals, objectives, deliverables and timeline in the JustGrants web-based form. This is a summary of the goals, objectives, deliverables, and timeline that relate to the proposal narrative. The applicant will also enter the projected fiscal year and quarter that each objective and deliverable will be completed. Please refer to the <u>Application Submission Job Aid</u> for step-by-step directions.

- **Goals:** The applicant should describe the project's intent to change, reduce, or eliminate the problem noted in the proposal narrative.
- **Program Objectives and Timeline:** The applicant should include objectives to accomplish its goals. Objectives are specific, measurable actions to reach the project's desired results. The included timelines should be clearly linked to the goal.
- Deliverables and Timeline: Project deliverables refer to outputs—tangible (for example, a report or a website) or intangible (for example, greater feelings of safety reported by the community)—that are documented and submitted within the scope of a project.
 Deliverables include timelines.

Deliverables Expected by Successful Applicants

The deliverables include—

- a comprehensive process to advertise, receive, review, and award competitive Phase 1 subawards (to be approved by OVC post-award) to CBOs in underserved communities, prioritizing rural communities;
- 2. the development and execution of a plan, including benchmarks, for assessing the progress and performance of CBO subawardee organizations, and for providing funding to noncompetitive Phase 2 subawards;
- 3. the creation and execution of a robust TTA plan, structure, and subaward(s) to support the many needs of CBO subawardees;
- 4. TTA resources and tools related to capacity building, webinars/presentations, and/or other deliverables that may be produced by the end of the project period that will assist

Page 23 O-OVC-2024-172092

- in the delivery of an innovative TTA approach (e.g., curricula, written or video/media products);
- 5. the oversight of CBO subawardee strategic goal identification, action plan development, and, if awarded in Phase 2, services delivered;
- 6. completion of regular desk reviews and annual monitoring of subawardees;
- 7. a final report for public release summarizing project activities; lessons learned; and where applicable, an assessment of the project's impact (i.e., any pilot or implementation efforts); and
- 8. analysis and collection of data to be compiled and submitted quarterly to OVC by the primary grantee, including the number of TTA requests received, TTA requests delivered, type of TTA provided, and other key data points.

Program objectives and deliverables should be included in one timeline.

Budget and Associated Documentation

Funding Restrictions

The following activities cannot be supported with grant funds:

- 1. Holding Beds: Grantees may not "hold beds" in a housing facility by charging their cost to the grant and keeping them empty until a victim needs the bed when other victims need access to the beds, as this would be considered an unallowable contingency payment (see C.F.R. 200.433 (c)).
- 2. Stipends/Incentives to Participate in Services: Neither cash nor non-cash stipends or incentives may be paid to victims to encourage their participation in services. Nominal cash or non-cash stipends (e.g., taxi or ride share vouchers, public transportation tickets or tokens, money to pay for childcare, or gift cards for meals that are necessary when participants receive services) are allowable.
- 3. Primary Prevention Activities: Per 22 U.S.C. § 7105(b)(2), the purpose of this funding is to support victim service programs. Therefore, applicants should not propose primary prevention activities under this program.

All recipients and subrecipients (including any for-profit organization) must forgo any profit or management fee.

Budget Detail and Narrative Web-Based Form

The applicant will complete the JustGrants web-based budget form, which includes both detailed calculations and budget narrative sections.

For additional information about how to prepare a budget for federal funding, see the "<u>Application Resource Guide</u>" section on <u>Budget Preparation and Submission Information</u> and the technical steps to complete the budget form in JustGrants in the <u>Complete the Application in JustGrants: Budget</u> training.

Page 24 O-OVC-2024-172092

If the applicant is seeking priority consideration under Priority 1A and has proposed activities to incorporate the input and participation of communities that have been historically underserved, marginalized, adversely affected by inequality, and disproportionately impacted by crime, violence and victimization, financial support for the identified activities and participation must be reflected in the web-based budget form.

If the applicant is seeking priority consideration under Priority 1B based on the identification of a proposed subrecipient as a population specific organization, the proposed funding for the subrecipient must **reflect a minimum of 40 percent of the total award funding** within the web-based budget form. The budget narrative must also describe how the **activities that will be funded** with the (minimum) 40 percent of award funding provided to the subrecipient **specifically relate to the proposed project** that will meaningfully address identified inequities and contribute to greater access to services and opportunities for communities that have been historically underserved, marginalized, adversely affected by inequality, and disproportionately impacted by crime, violence, and victimization.

Prior Approval, Planning, and Reporting of Conference/Meeting/Training Costs

OJP strongly encourages every applicant that proposes to use award funds for any conference, meeting-, or training-related activity (or similar event) to review carefully—before submitting an application—the <a href="https://example.com/application-neometric

Costs Associated With Language Assistance (if applicable)

If an applicant proposes a program or activity that would deliver services or benefits to individuals, the costs of taking reasonable steps to provide meaningful access to those services or benefits for individuals with limited English proficiency may be allowable. See the Application Resource Guide for information on costs associated with language assistance.

Budget/Financial Attachments

Pre-Agreement (Pre-Award) Costs (if applicable)

Pre-agreement costs are defined as costs requiring approval incurred by the applicant prior to the start date of the period of performance of the federal award. OJP does not typically approve pre-agreement costs. If a successful applicant, in anticipation of the Federal award, but before the start date of the period of performance, incurs costs which are necessary for efficient and timely performance of the funded project, those costs may not be charged to the award. See the "Costs Requiring Prior Approval" section in the DOJ Grants Financial Guide Post-Award Requirements for more information.

Indirect Cost Rate Agreement (if applicable)

Indirect costs are costs of an organization that are not readily assignable to a particular project, but are necessary to the operation of the organization and the performance of the project. Examples of costs usually treated as indirect include those incurred for facility operation and maintenance, depreciation, and administrative salaries. The requirements for the development and submission of indirect cost proposals and cost allocation plans are listed in Appendices III – VII of 2 C.F.R. Part 200. A non-federal applicant should follow the guidelines applicable to its type of organization. If applicable, an applicant with a current federally-approved indirect cost rate agreement will upload it as an attachment in JustGrants. See the DOJ Financial Guide for additional information on Indirect Cost Rate Agreement.

Page 25 O-OVC-2024-172092

Consultant Rate (if applicable)

Costs for consultant services require prior approval from OJP. If the proposed project expects to fund consultant services, compensation for individual consultant services is to be reasonable and consistent with that paid for similar services in the marketplace. See the DOJ Grants Financial Guide for information on the consultant rates, which require prior approval from OJP.

Limitation on Use of Award Funds for Employee Compensation for Awards Over \$250,000; Waiver (if applicable)

If an applicant proposes to hire employees with Federal award funds, for any award of more than \$250,000 made under a funding opportunity, an award recipient may not use federal funds to pay total cash compensation (salary plus cash bonuses) to any employee of the recipient at a rate that exceeds 110 percent of the maximum annual salary payable to a member of the federal government's Senior Executive Service (SES) at an agency with a Certified SES Performance Appraisal System for that year. See the Application Resource Guide for information on the "Limitation on Use of Award Funds for Employee Compensation for Awards over \$250,000; Waiver."

Disclosure of Process Related to Executive Compensation (if applicable)

An applicant that is a nonprofit organization may be required to make certain disclosures relating to the processes it uses to determine the compensation of its officers, directors, trustees, and key employees. If applicable, the applicant will upload a description of the process used to determine executive compensation as an attachment in JustGrants. See the "Application Attachments" section of the Application Resource Guide for information.

Additional Application Components

The applicant will attach the additional requested documentation in JustGrants.

Curriculum Vitae or Resumes (if applicable)

Provide resumes of key personnel who will work on the proposed project.

Tribal Authorizing Resolution (if applicable)

An application in response to this solicitation may require inclusion of tribal authorizing documentation as an attachment. If applicable, the applicant will upload the tribal authorizing documentation as an attachment in JustGrants. See the <u>Application Resource Guide</u> for information on tribal authorizing resolutions.

Letters of Support

Applicants should include, for each named supporting entity, a signed letter of support that outlines the supporting entity's reasons for supporting for the project.

Each letter of support may include the following: (1) a description of the relationship between the applicant entity and the supporting entity; (2) a description of the need and what benefits would be gained from the project; (3) a description of the applicant's capacity to complete the proposed project. Letters of support should be signed and then submitted as one separate attachment to the application in JustGrants.

Memoranda of Understanding (MOUs) and Other Supportive Documents

Applicants should include for each named subawardee, a signed Memorandum of Understanding (MOU), letter of intent, or subcontract that confirms the partner's agreement to support the project through commitments of staff time, space, services, or other project needs. For applications submitted from two or more entities, applicants are encouraged to develop and

Page 26 O-OVC-2024-172092

submit signed MOUs or signed letters of intent that provide a detailed description of how the agencies will work together to meet project requirements.

Each MOU or letter of intent should include the following: (1) names of the organizations involved in the agreement; (2) what service(s) and other work will be performed under the agreement by what organization; (3) duration of the agreement.

Subcontracts, MOUs, or letters of intent should be submitted as one separate attachment to the application.

Research and Evaluation Independence and Integrity Statement (if applicable)

If an application proposes research (including research and development) and/or evaluation, the applicant must demonstrate research/evaluation independence and integrity, including appropriate safeguards, before it may receive award funds. The applicant will upload documentation of its research and evaluation independence and integrity as an attachment in JustGrants. For additional information, see the Application Resource Guide.

Disclosures and Assurances

The applicant will address the following disclosures and assurances.

Disclosure of Lobbying Activities

The SF-LLL attachment that was completed and submitted in Grants.gov is attached to this section.

Applicant Disclosure of Duplication in Cost Items

To ensure funding coordination across grant making agencies, and to avoid unnecessary or inappropriate duplication among grant awards, the applicant will disclose if it has any pending applications for federal funding, including pending applications for subawards of federal funds. Complete the JustGrants web-based Applicant Disclosure of Duplication in Cost Items form. See the <u>Application Resource Guide</u> for additional information.

DOJ Certified Standard Assurances

Review and accept the DOJ Certified Standard Assurances in JustGrants. See the <u>Application</u> Resource Guide for additional information.

DOJ Certifications Regarding Lobbying; Debarment, Suspension and Other Responsibility Matters; Drug-Free Workplace Requirements; Law Enforcement and Community Policing

Review and accept in JustGrants the DOJ Certifications Regarding Lobbying; Debarment, Suspension and Other Responsibility Matters; Drug-Free Workplace Requirements; Law Enforcement and Community Policing. See the <u>Application Resource Guide</u> for additional information.

Applicant Disclosure and Justification – DOJ High-Risk Grantees

If applicable, submit the DOJ High-Risk Disclosure and Justification as an attachment in JustGrants. A DOJ High-Risk Grantee is an award recipient that has received a DOJ High-Risk designation based on a documented history of unsatisfactory performance; financial instability; management system or other internal control deficiencies; noncompliance with award terms and conditions on prior awards or is otherwise not responsible. See the Application Resource Guide for additional information.

Page 27 O-OVC-2024-172092

Application Review Information

Review Criteria

Basic Minimum Review Criteria

OJP screens applications to ensure they meet the basic minimum requirements prior to conducting the peer review. Although specific requirements may vary, the following are requirements for all OJP solicitations:

- The application must be submitted by an eligible type of applicant.
- The application must request funding within any stated programmatic funding limits or boundaries.
- The application must be responsive to the scope of the solicitation.
- The application must include all items necessary to meet the basic minimum requirements.

Merit Review Criteria

Applications that meet the basic minimum requirements will be evaluated by peer reviewers on how the proposed project/program addresses the following criteria:

- Statement of the Problem/Description of the Issue (20%): evaluate the applicant's understanding of the program/issue to be addressed.
- Project Design and Implementation (30%): evaluate the strength of the proposal, including information provided in the goals, objectives, timelines, and deliverables webbased form.
- Capabilities and Competencies (25%): evaluate the applicant's administrative and technical capacity to successfully accomplish the goals and objectives.
- Plan for Collecting the Data Required for this Solicitation's Performance Measures (5%): evaluate the applicant's understanding of the performance data reporting requirements and the plan for collecting the required data.
- Budget (10%): evaluate for completeness, cost effectiveness, and allowability (e.g., reasonable, allocable, and necessary for project activities).
- Stakeholder Collaboration (10%): evaluate that the applicant included names of project partner(s) that will provide the specific TTA services, including subcontract/subgrant, Letter of Intent, or MOU that describes the organization's commitment to provide a specific service, and a description of the fee for the service or cost to the grant for the TTA work.

Other Review Criteria/Factors

Other important considerations for OJP include geographic diversity, strategic priorities (specifically including, but not limited to, those priority areas already mentioned, if applicable), available funding, past performance, and the extent to which the Budget web-based form accurately explains project costs that are reasonable, necessary, and otherwise allowable under federal law and applicable federal cost principles. Costs are allowable when they are reasonable, allocable to, and necessary for the performance of the federal award, and when they comply with the funding statute and agency requirements (to include the conditions of the award), including the cost principles set out in the Uniform Requirements 2 C.F.R. Part 200. Subpart E.

Page 28 O-OVC-2024-172092

Risk Criteria/Factors

Pursuant to the Part 200 Uniform Requirements, before award decisions are made, OJP also reviews information related to the degree of risk posed by the applicant. Among other things to help assess whether an applicant with one or more prior federal awards has a satisfactory record of performance, integrity, and business ethics, OJP checks whether the applicant is listed in SAM.gov as excluded from receiving a federal award.

In addition, if OJP anticipates that an award will exceed \$250,000 in federal funds, OJP also must review and consider any information about the applicant that appears in the non-public segment of the integrity and performance system accessible through SAM.gov.

Important note on Responsibility/Qualification Data (formerly FAPIIS): An applicant may review and comment on any information about its organization that currently appears in SAM.gov and was entered by a federal awarding agency. OJP will consider such comments by the applicant, in addition to the other information in SAM.gov, in its assessment of the risk posed by the applicant.

Review Process

Applications submitted under this solicitation that meet the basic minimum requirements will be evaluated for technical merit by a peer review panel(s) in accordance with OJP peer review policy and procedures using the review criteria listed above. Absent explicit statutory authorization or written delegation of authority to the contrary, all final award decisions will be made by the Assistant Attorney General, who may consider not only peer review ratings and OVC recommendations, but also other factors as indicated in this section.

Federal Award Administration Information

Federal Award Notices

Generally, award notifications are made by the end of the current Federal fiscal year, September 30. See the <u>Application Resource Guide</u> for information on award notifications and instructions.

Evidence-Based Programs or Practices

OJP strongly encourages the use of data and evidence in policymaking and program development for criminal justice, juvenile justice, and crime victim services. For additional information and resources on evidence-based programs or practices (programs or practices that have been evaluated as effective), see the Application Resource Guide.

Information Regarding Potential Evaluation of Programs and Activities

OJP may conduct or support an evaluation of the projects and activities funded under this solicitation. For additional information on what should be included in the application, see the Application Resource Guide section entitled "Information Regarding Potential Evaluation of Programs and Activities."

Administrative, National Policy, and Other Legal Requirements

If selected for funding, in addition to implementing the funded project consistent with the OJP-approved application, the recipient must comply with all award conditions and all applicable requirements of federal statutes and regulations, including the applicable requirements referred to in the assurances and certifications executed in connection with award acceptance. For additional information on these legal requirements, see the "Administrative, National Policy, and Other Legal Requirements" section in the <u>Application Resource Guide</u>.

Page 29 O-OVC-2024-172092

Civil Rights Compliance

If a successful applicant accepts funding from OJP—as a recipient of OJP funding—that award recipient must comply with certain federal civil rights laws that prohibit it from discriminating on the basis of race, color, national origin, sex, religion, or disability in how the recipient delivers its program's services or benefits and in its employment practices. The civil rights laws that may be applicable to the award include Title VI of the Civil Rights Act of 1964 (Title VI), the nondiscrimination provisions of the Omnibus Crime Control and Safe Streets Act of 1968 (Safe Streets Act), and Section 504 of the Rehabilitation Act of 1973. These and other federal civil rights laws are discussed in greater detail here: Overview of Legal Requirements Generally Applicable to OJP Grants and Cooperative Agreements - FY 2024 Awards under the "Civil Rights Requirements" section, and additional resources are available from the OJP Office for Civil Rights.

Part of complying with civil rights laws that prohibit national origin discrimination includes recipients taking reasonable steps to ensure that people who are limited in their English proficiency (LEP) because of their national origin have meaningful access to a recipient's program and activity. An LEP person is one whose first language is not English and who has a limited ability to read, write, speak, or understand English. To help recipients meet this obligation to serve LEP persons, DOJ has published a number of resources, including a language access assessment and planning tool, which are available at https://www.lep.gov/language-access-planning. Additional resources are available at https://www.ojp.gov/program/civil-rights-office/limited-english-proficient-lep. If the award recipient proposes a program or activity that would deliver services or benefits to LEP individuals, the recipient may use grant funds to support the costs of taking reasonable steps (e.g., interpretation or translation services) to provide meaningful access. Similarly, recipients are responsible for ensuring that their programs and activities are readily accessible to qualified individuals with disabilities. Applicants for OJP funding must allocate grant funds or explain how other available resources will be used to ensure meaningful and full access to their programs. For example, grant funds can be used to support American Sign Language (ASL) interpreter services for deaf or hard of hearing individuals or the purchase of adaptive equipment for individuals with mobility or cognitive disabilities. For resources, see https://www.ADA.gov or contact OJP.

Financial Management and System of Internal Controls

Award recipients and subrecipients (including recipients or subrecipients that are pass-through entities) must, as described in the Part 200 Uniform Requirements as set out at 2 C.F.R. 200.303, comply with standards for financial and program management. See the Application Resource Guide for additional information.

Information Technology Security Clauses

An application in response to this solicitation may require inclusion of information related to information technology security. See the <u>Application Resource Guide</u> for more information.

General Information About Post-Federal Award Reporting Requirements

In addition to the deliverables described in the "<u>Program Description</u>" section, all award recipients under this solicitation will be required to submit certain reports and data.

Required reports. Award recipients must submit quarterly financial reports, semi-annual performance reports, final financial and performance reports, and, if applicable, an annual audit

Page 30 O-OVC-2024-172092

report in accordance with the Part 200 Uniform Requirements or specific award conditions. Future awards and fund drawdowns may be withheld if reports are delinquent (in appropriate cases, OJP may require additional reports).

See the <u>Application Resource Guide</u> for additional information on specific post-award reporting requirements, including performance measure data.

Federal Awarding Agency Contact(s)

For OJP contact(s), contact information for Grants.gov, and contact information for JustGrants, see the solicitation Synopsis.

Other Information

Freedom of Information and Privacy Act (5 U.S.C. §§ 552 and 552a)

See the <u>Application Resource Guide</u> for information on the Freedom of Information and Privacy Act (5 U.S.C. §§ 552 and 552a).

Provide Feedback to OJP

See the <u>Application Resource Guide</u> for information on how to provide feedback to OJP.

Performance Measures

OVC will require award recipients to submit quarterly performance measure data in the Performance Measurement Tool and separately submit semiannual performance reports in JustGrants. A list of resources and trainings can be found at https://ovc.ojp.gov/funding/performance-measures/human-trafficking.

Examples of potential performance measure questions for this program include, but are not limited to, the questionnaires linked below:

For TTA Provision by Primary Applicant and TTA Subrecipients: tta-providers-questionnaire.pdf (ojp.gov)

For Direct Service Provider Subrecipients: https://ovc.ojp.gov/funding/performance-measures-questionnaire.pdf

Use the solicitation map at <u>solicitation-map.pdf (ojp.gov)</u> for examples of how previous solicitations have been mapped to performance measures within the questionnaire.

https://ovc.ojp.gov/funding/performance-measures/human-trafficking/human-trafficking-performance-measures-questionnaire.pdf

Page 31 O-OVC-2024-172092

Application Checklist

OVC FY24 Pilot Program for Community Based Organizations in Underserved Communities to Build Capacity and Serve Adolescent and Youth Victims of Trafficking

This application checklist has been created as an aid in developing an application. For more information, reference The OJP Application Submission Steps in the OJP Grant Application Resource Guide and the DOJ Application Submission Checklist.

Pre-Application

Before Registering in Grants.gov

 Confirm your entity's registration in the <u>System Award Management (SAM.gov)</u> is active through the solicitation period; submit a new or renewal registration in SAM.gov if needed (see <u>Application Resource Guide</u>).

Register in Grants.gov

- Acquire an Authorized Organization Representative (AOR) and a Grants.gov username and password (see <u>Application Resource Guide</u>).
- Acquire AOR confirmation from the E-Business Point of Contact (E-Biz POC) (see <u>Application Resource Guide</u>).

Find the Funding Opportunity

- Search for the funding opportunity in Grants.gov using the opportunity number, assistance listing number, or keyword(s).
- Access the funding opportunity and application package (see Step 7 in the <u>Application</u> <u>Resource Guide</u>).
- Sign up for Grants.gov email notifications (optional) (see Application Resource Guide).
- Read <u>Important Notice: Applying for Grants in Grants.gov</u> (about <u>browser compatibility</u> <u>and special characters in file names</u>).
- Read OJP policy and guidance on conference approval, planning, and reporting available at https://www.ojp.gov/funding/financialguidedoj/iii-postaward-requirements#6g3y8 (see https://www.ojp.gov/funding/financialguidedoj/iii-postaward-requirements#6g3y8 (

Review the Overview of Post-Award Legal Requirements

 Review the "Overview of Legal Requirements Generally Applicable to OJP Grants and Cooperative Agreements - FY 2024 Awards" in the OJP Funding Resource Center.

Review the Scope Requirement

The federal amount requested is within the allowable limit(s) of \$6,000,000.

Review Eligibility Requirement

 Review the "Eligibility" section in the Synopsis and "Eligibility Information" section in the solicitation.

Application Step 1

After registering with SAM.gov, submit the SF-424 and SF-LLL in Grants.gov.

• In Section 8F of the SF-424, include the name and contact information of the individual who will complete the application in JustGrants and the SF-LLL in Grants.gov.

Page 32 O-OVC-2024-172092

Within 48 hours after the SF-424 and SF-LLL submission in Grants.gov, receive four (4) Grants.gov email notifications:

- A submission receipt.
- A validation receipt.
- A grantor agency retrieval receipt.
- An agency tracking number assignment.

If no Grants.gov receipt and validation email is received, or if error notifications are received:

Contact Grants.gov Customer Support Hotline at 800-518-4726, 606-545-5035,
 Grants.gov customer support, or support@grants.gov regarding technical difficulties (see "Application Resource Guide" section on Experiencing Unforeseen Technical Issues).

Within 24 hours after receipt of confirmation emails from Grants.gov, the individual in Section 8F of the SF-424 will receive an email from JustGrants with login instructions.

• Proceed to Application Step 2 and complete application in JustGrants.

Application Step 2

Submit the following information in JustGrants:

Application Components

- Entity and User Verification (First Time Applicant)
- Standard Applicant information (SF-424 information from Grants.gov)
- Proposal Abstract*
- Proposal Narrative*
- Application Goals, Objectives, Deliverables, and Timeline web-based form

Budget and Associated Documentation

- Budget Detail Narrative and web-based form*
- Financial Management and System of Internal Controls Questionnaire (see <u>Application</u> <u>Resource Guide</u>)
- Indirect Cost Rate Agreement (if applicable) (see <u>Application Resource Guide</u>)
- Disclosure of Process related to Executive Compensation (see <u>Application Resource Guide</u>)

Additional Application Components

- Tribal Authorizing Resolution (if applicable) (see <u>Application Resource Guide</u>)
- Research and Evaluation Independence and Integrity (if applicable) (see <u>Application</u> <u>Resource Guide</u>)
- Request and Justification for Employee Compensation; Waiver (if applicable) (see <u>Application Resource Guide</u>)
- Memorandum of Understanding (if applicable)
- Letters of Support (if applicable)
- Resumes of key personnel (if applicable)
- List of procurement contracts (if applicable)
- Organizational chart (if applicable)

Page 33 O-OVC-2024-172092

Disclosures and Assurances

- Disclosure of Lobbying Activities (SF-LLL) (see Application Resource Guide)
- Applicant Disclosure of Duplication in Cost Items (see <u>Application Resource Guide</u>)
- DOJ Certified Standard Assurances (see <u>Application Resource Guide</u>)
- DOJ Certifications Regarding Lobbying; Debarment, Suspension and Other Responsibility Matters; Drug-Free Workplace Requirements; Law Enforcement and Community Policing (see <u>Application Resource Guide</u>)
- Applicant Disclosure and Justification DOJ High-Risk Grantees (if applicable) (see <u>Application Resource Guide</u>)

*Note: Items designated with an asterisk must be submitted for an application to meet the basic minimum requirements review. If OJP determines that an application does not include the designated items, it will neither proceed to peer review, nor receive further consideration.

Review, Certify, and Submit Application in JustGrants

- Any validation errors will immediately display on screen after submission.
- Correct validation errors, if necessary, and then return to the "Certify and Submit" screen
 to submit the application. Access the <u>Application Submission Validation Errors Quick</u>
 <u>Reference Guide</u> for step-by-step instructions to resolve errors prior to submission.
- Once the application is submitted and validated, a confirmation message will appear at the top of the page. Users will also receive a notification in the "bell" alerts confirming submission.

If no JustGrants application submission confirmation email or validation is received, or if error notification is received —

 Contact the JustGrants Service Desk at 833-872-5175 or <u>JustGrants.Support@usdoj.gov</u> regarding technical difficulties. See the <u>Application</u> <u>Resource Guide</u> for additional information.

Page 34 O-OVC-2024-172092

Standard Solicitation Resources

<u>Application Resource Guide</u> provides guidance to assist OJP grant applicants in preparing and submitting applications for OJP funding.

<u>DOJ Grants Financial Guide</u> serves as the primary reference manual to assist award recipients in fulfilling their fiduciary responsibility to safeguard grant funds and to ensure funds are used for the purposes for which they were awarded. It compiles a variety of laws, rules and regulations that affect the financial and administrative management of DOJ awards. This guide serves as a starting point for all award recipients and subrecipients of DOJ grants and cooperative agreements in ensuring the effective day-to-day management of awards.

<u>JustGrants Resources Website</u> is an entryway into information about JustGrants and the grants management system itself. Through this portal both award recipients and applicants can access training resource and user support options, find frequently asked questions, and sign up for the <u>JustGrants Update e-newsletter</u>.

<u>JustGrants Application Submission Training page</u> offers helpful information and resources on the application process. This training page includes e-learning videos, reference guides, checklists, and other resources to help applicants complete an application.

<u>Weekly Training Webinars</u> are advertised here and provide opportunities for users to receive topic-specific training, direct technical assistance, and support on JustGrants system functionality.

Page 35 O-OVC-2024-172092